

**Transforming System
Engineering from a Cargo-
cult to a Rigorous Evidence-
based Profession:
Empirical Research into the
Foundations of ISO 15288
and ISO 26702**







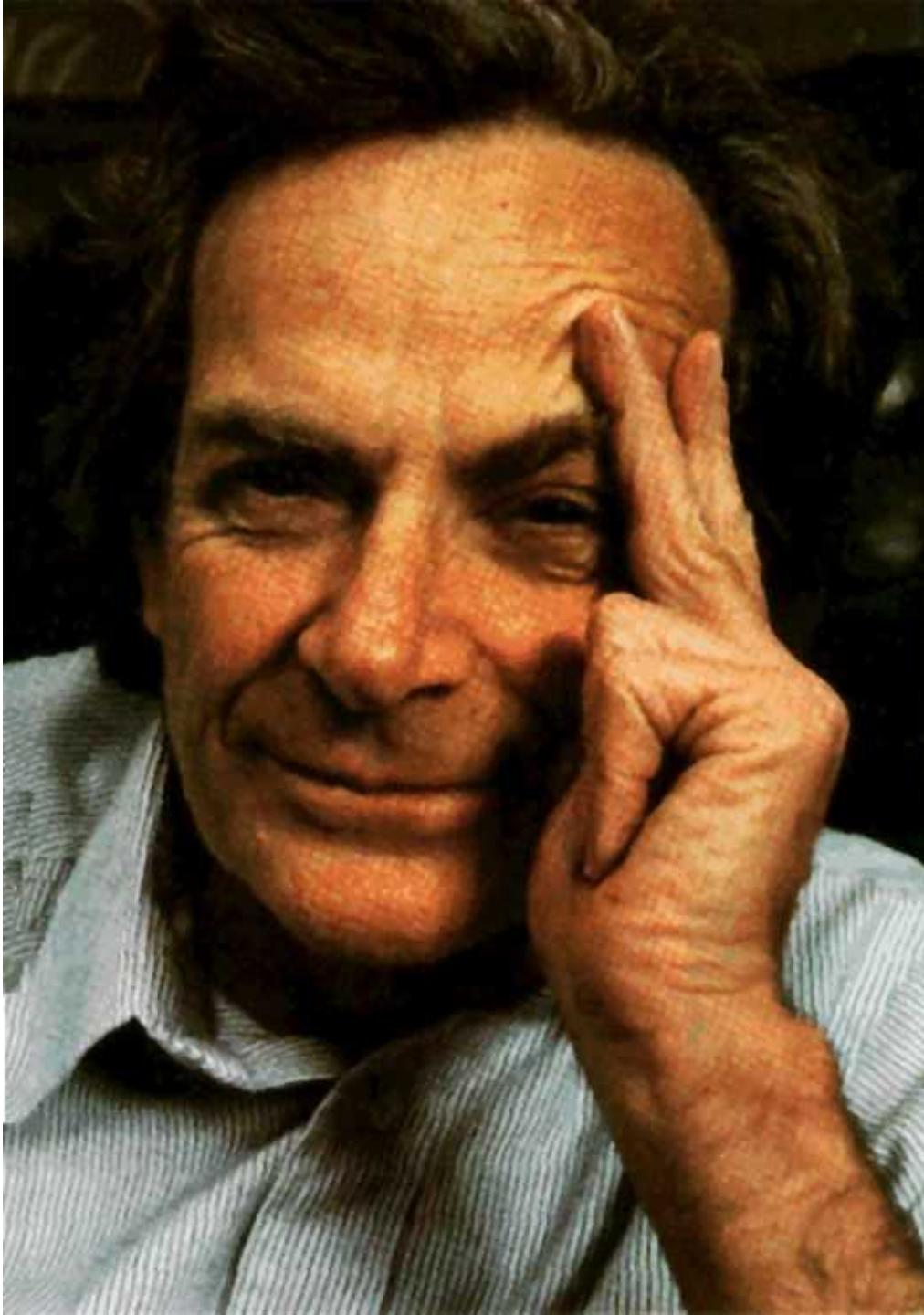








CALTECH



Is System Engineering a Cargo-cult Science?

System engineering is a standards-driven profession

- ISO/IEC 15288 (2008); *Systems and Software Engineering—System Life Cycle Processes*
- ISO/IEC TR 24748-1 (2010); *Systems and Software Engineering—System Life Cycle Processes: Part 1: Guide for life cycle management*

- ISO/IEC DTR 16337 (?); *Systems Engineering—Systems Engineering Handbook*
- ISO 26702 (2007); *IEEE Standard for Application and Management of the Systems Engineering Process*
- ISO 24748-4 (?); *Systems Engineering—Application and Management of the Systems Engineering Process*

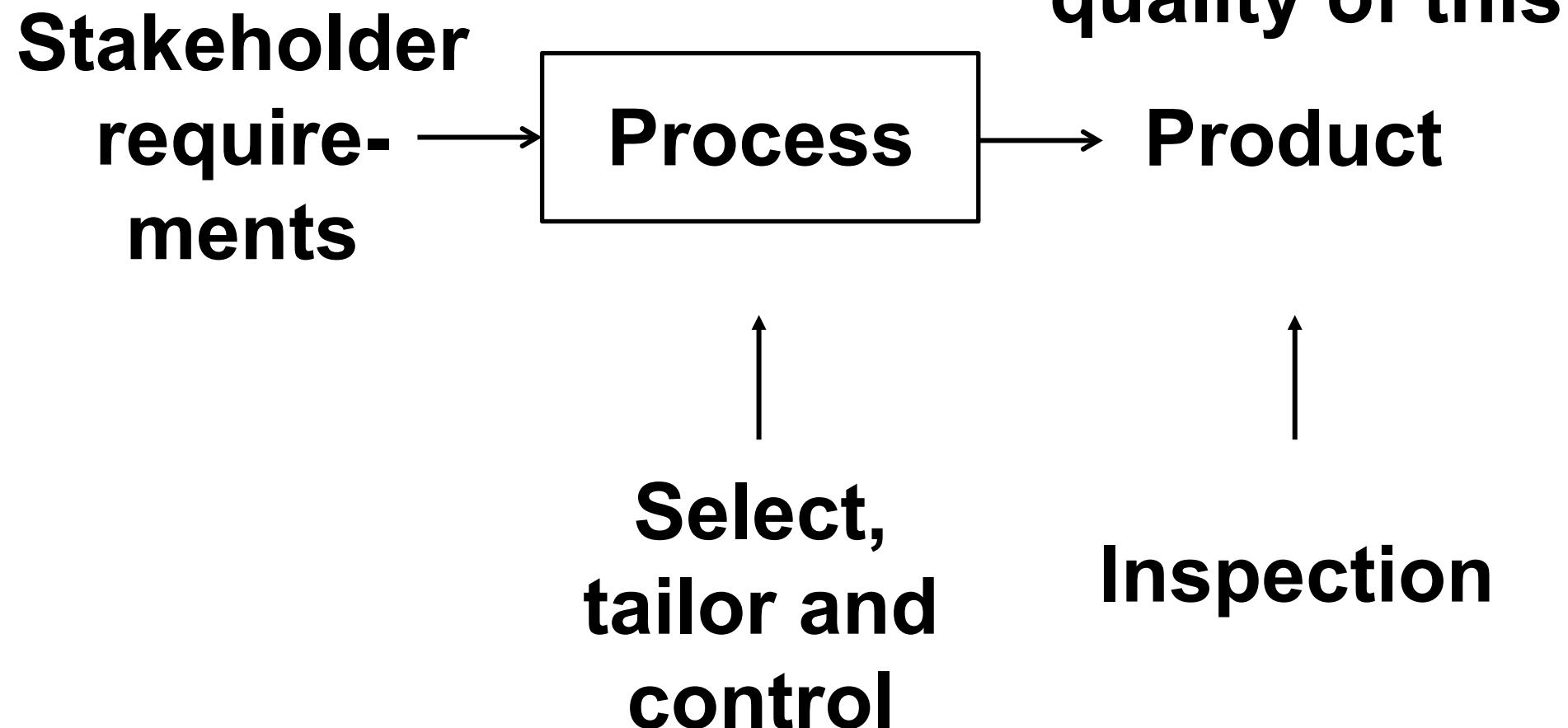
ISO/IEC 15288 (2008) page vi:

“There is therefore a need for a common framework to improve communication and cooperation among the parties that create, utilize and manage modern systems in order that they can work in an integrated, coherent fashion.”

ISO 9000 (2005) p v:

**“This standard has been developed to
assist organizations to implement and
operate effective quality management
systems.”**

Point of departure



**The quality of the product is
determined by the quality of
the process used to generate
that product**

The problem of a proxy

**Rather than managing quality,
merely comply to the best-
practice processes defined in
the standard**

Best practices are based on a
correlation of a quality outcome
with system engineering
processes

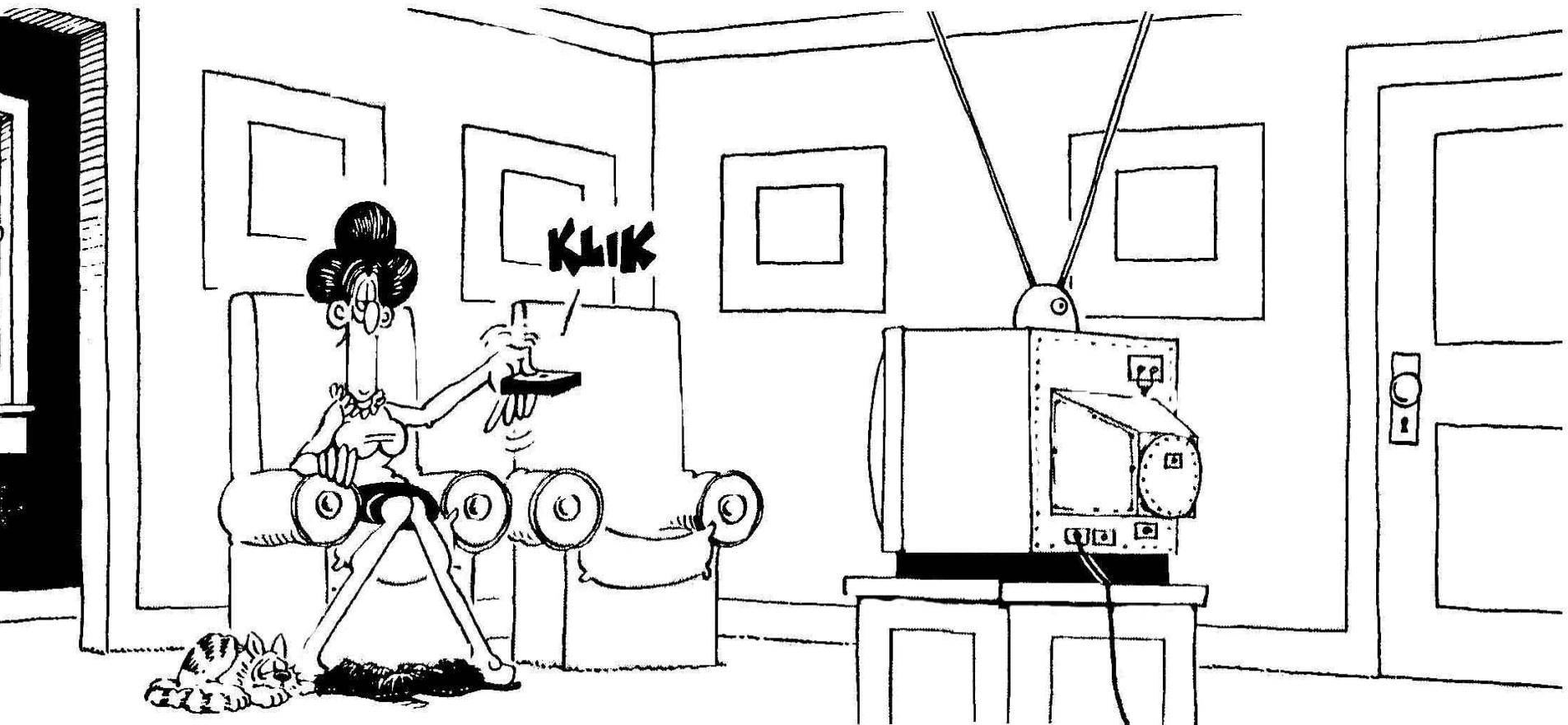
Correlation does not
prove causation!

**The “capability” of a process is
the extent to which that
process is explicitly defined,
managed, measured and
continuously improved**

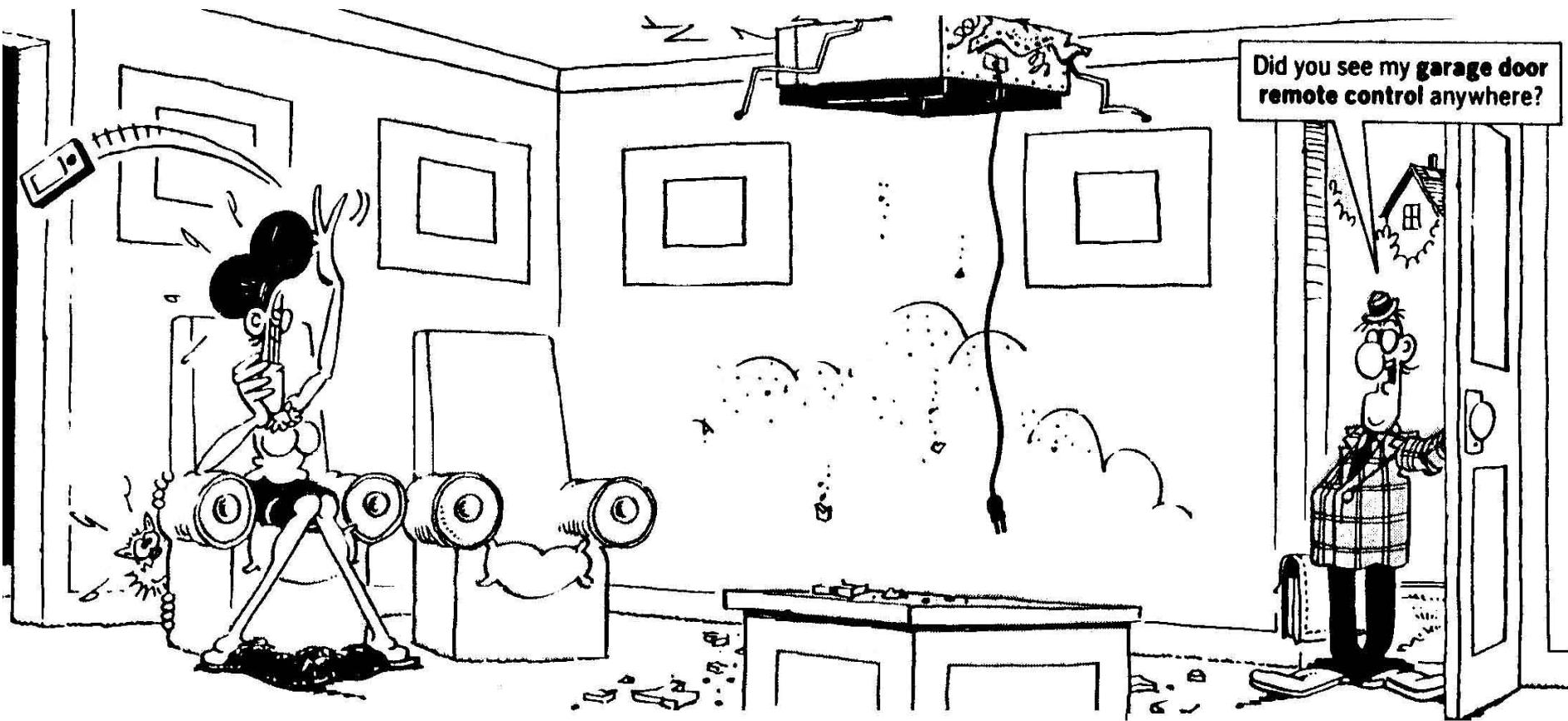
One Wednesday

morning in Roxbury,

Connecticut







Is system engineering a cargo-cult science?

The standard becomes the proxy

for quality management

Merely copying successful

behaviour does not in and of itself

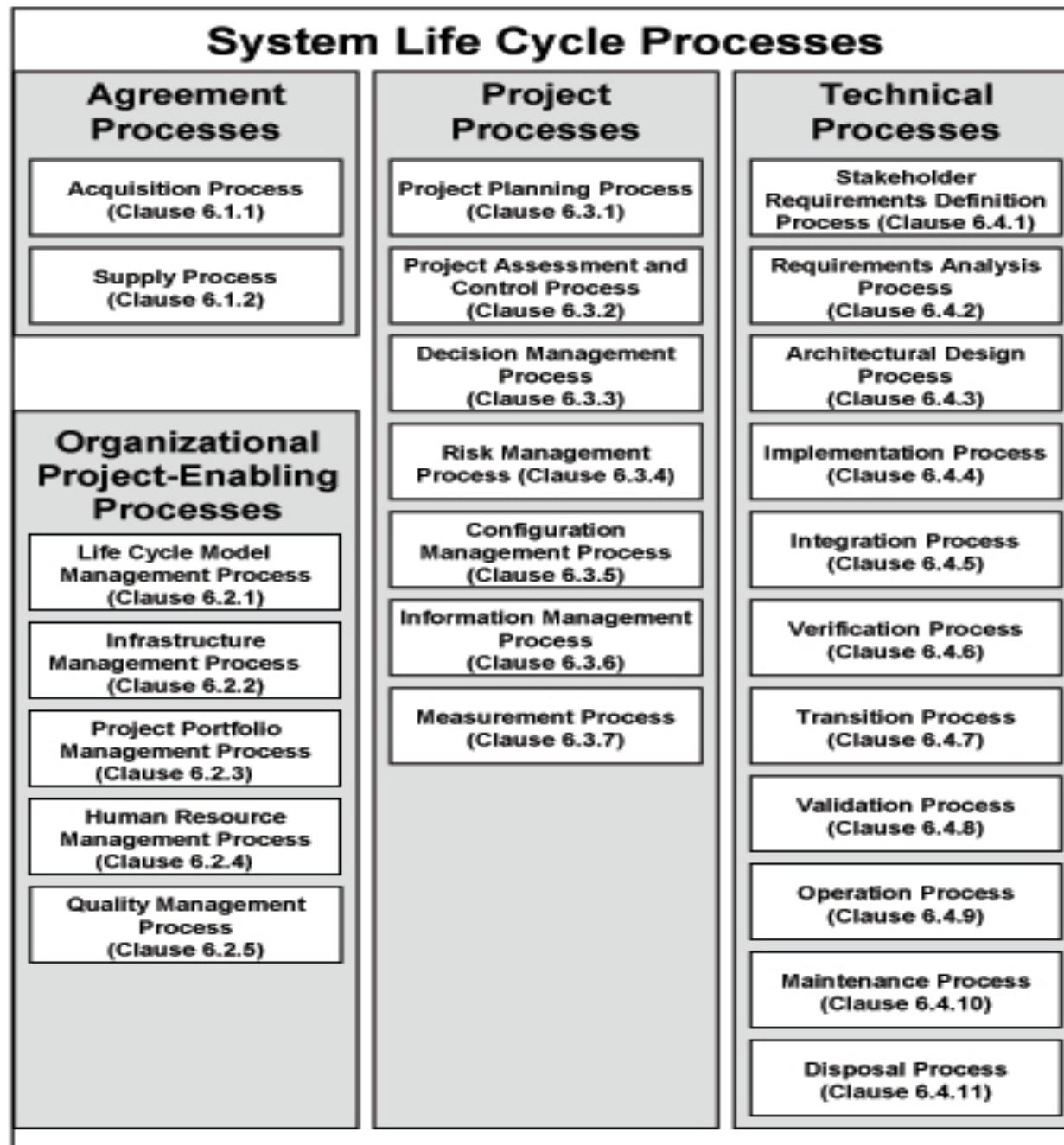
result in success

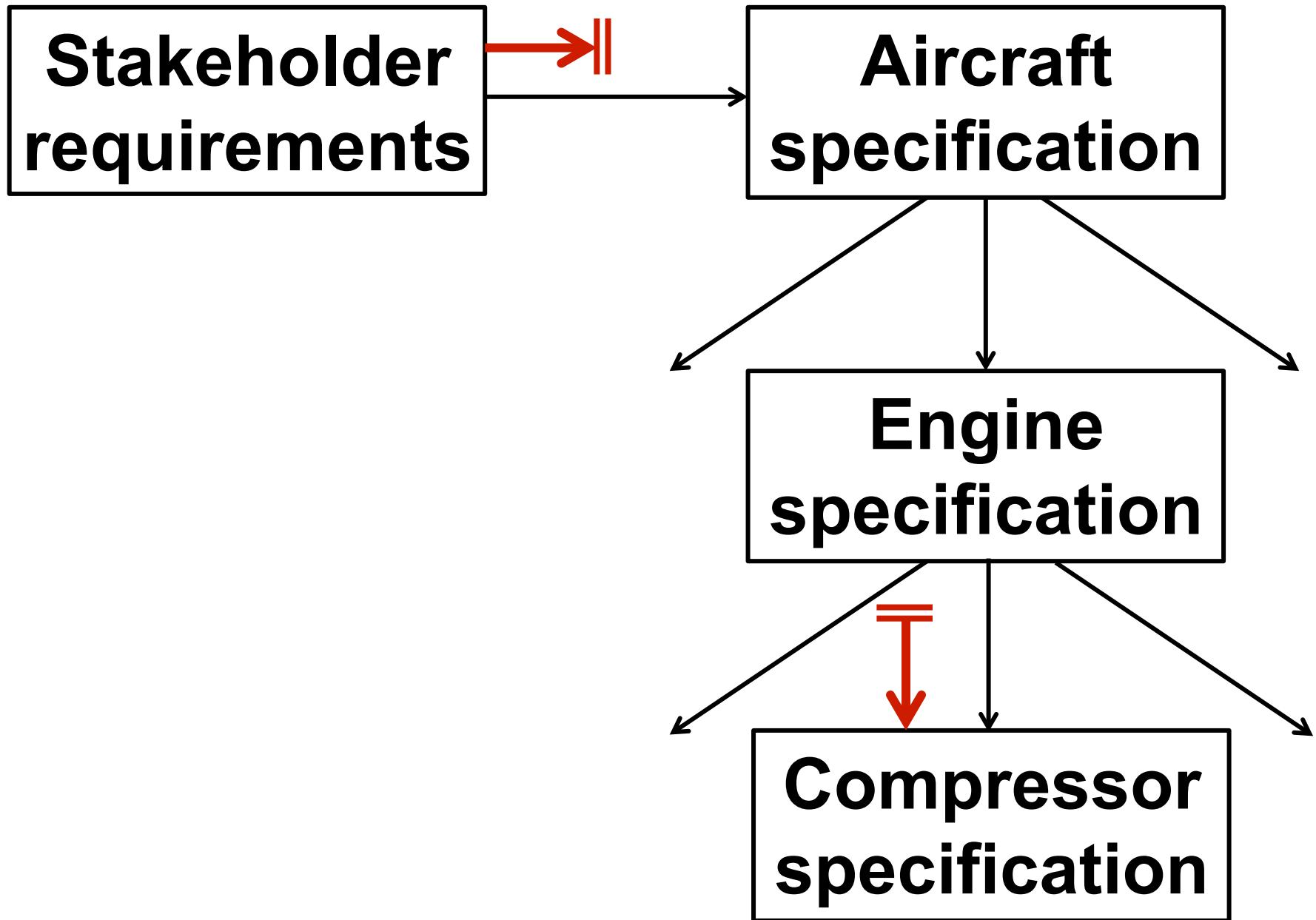
**Is there any objective evidence
obtained by empirical research
that the system engineering
processes defined in the
standards result in improved
quality?**

Engineering is an applied science

**System engineering is largely a
social science**

**A social science is concerned with
human behaviour in its social or
cultural aspects**





All orphan requirements

are in principle suspect

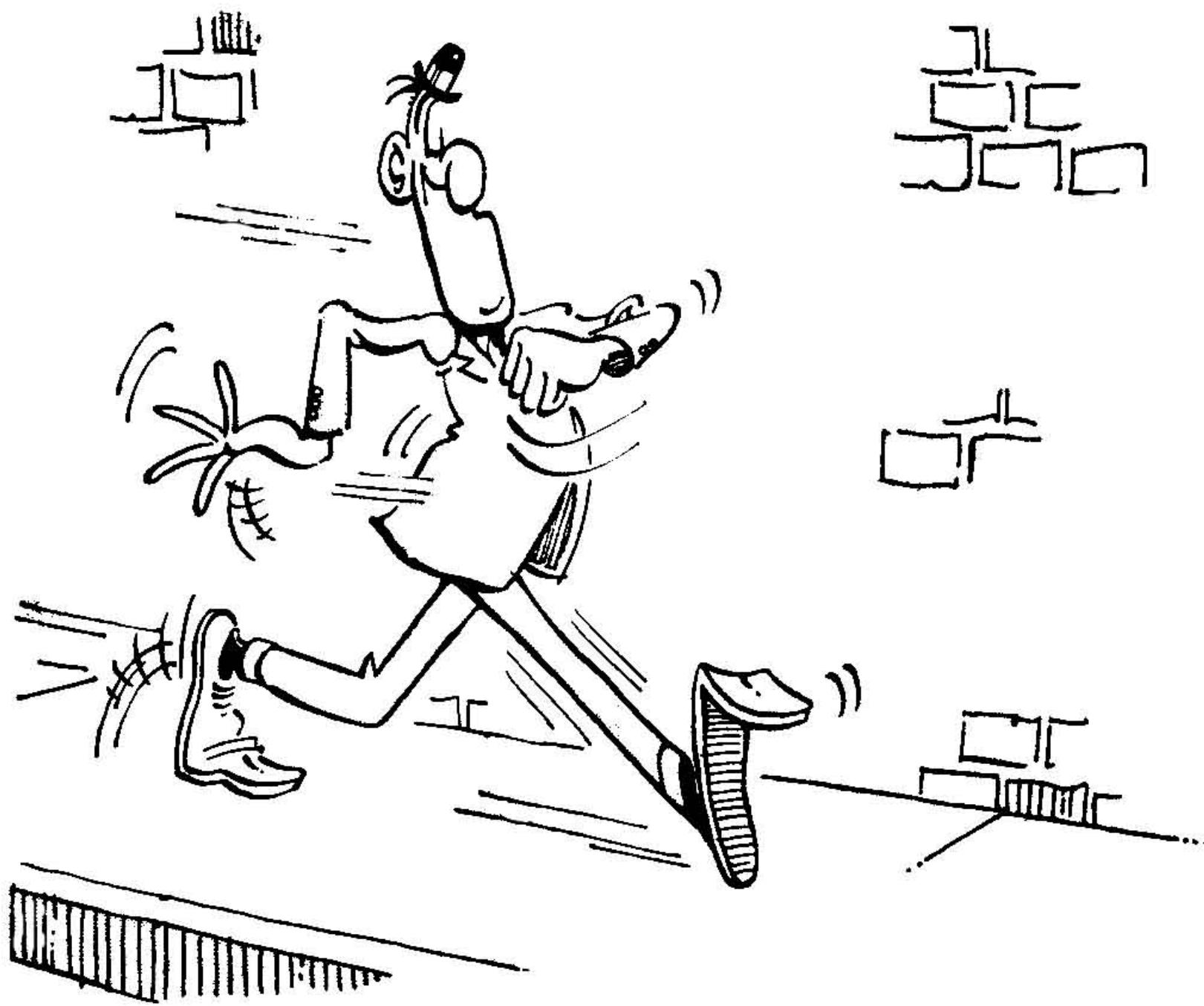
All childless requirements

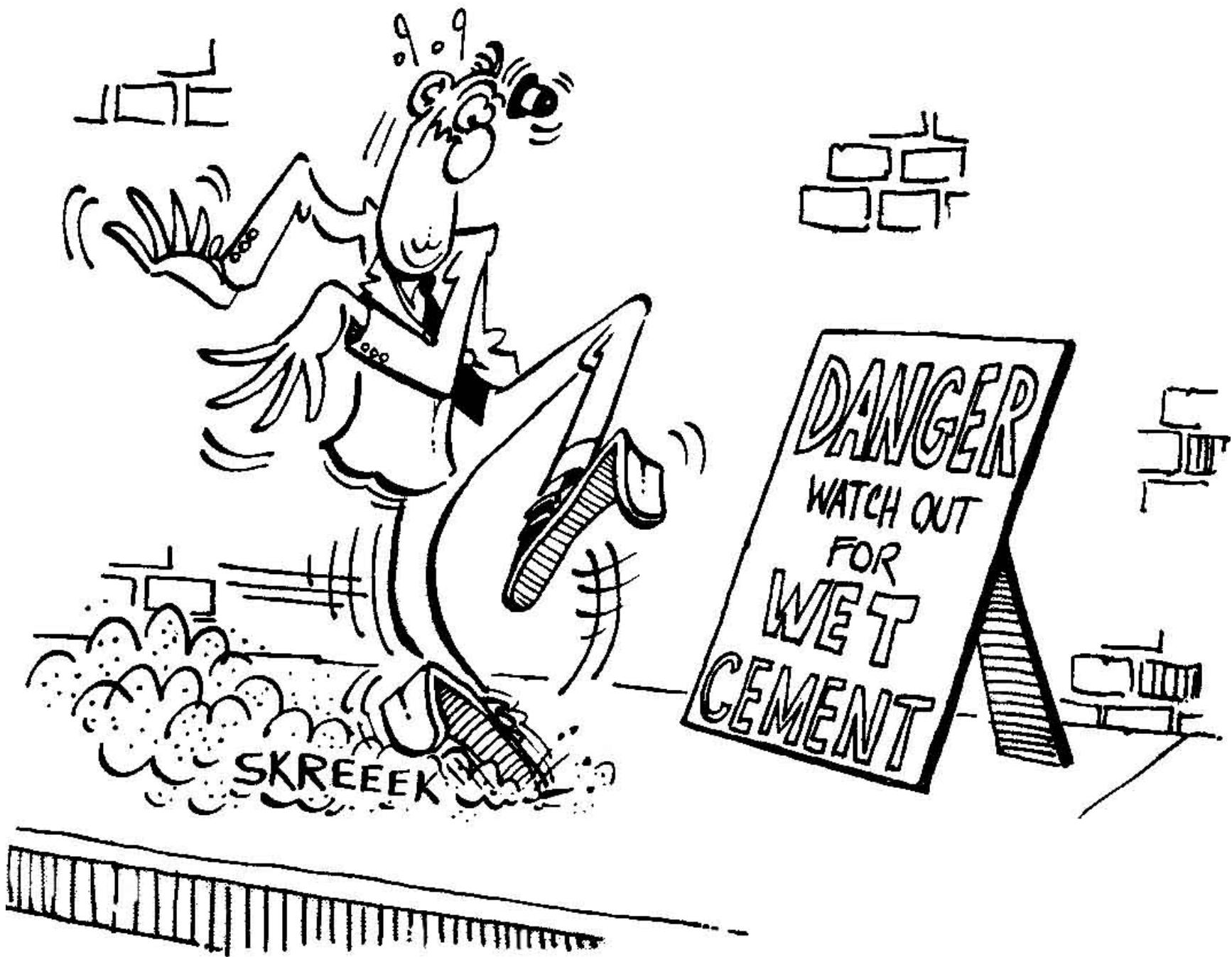
are in principle suspect

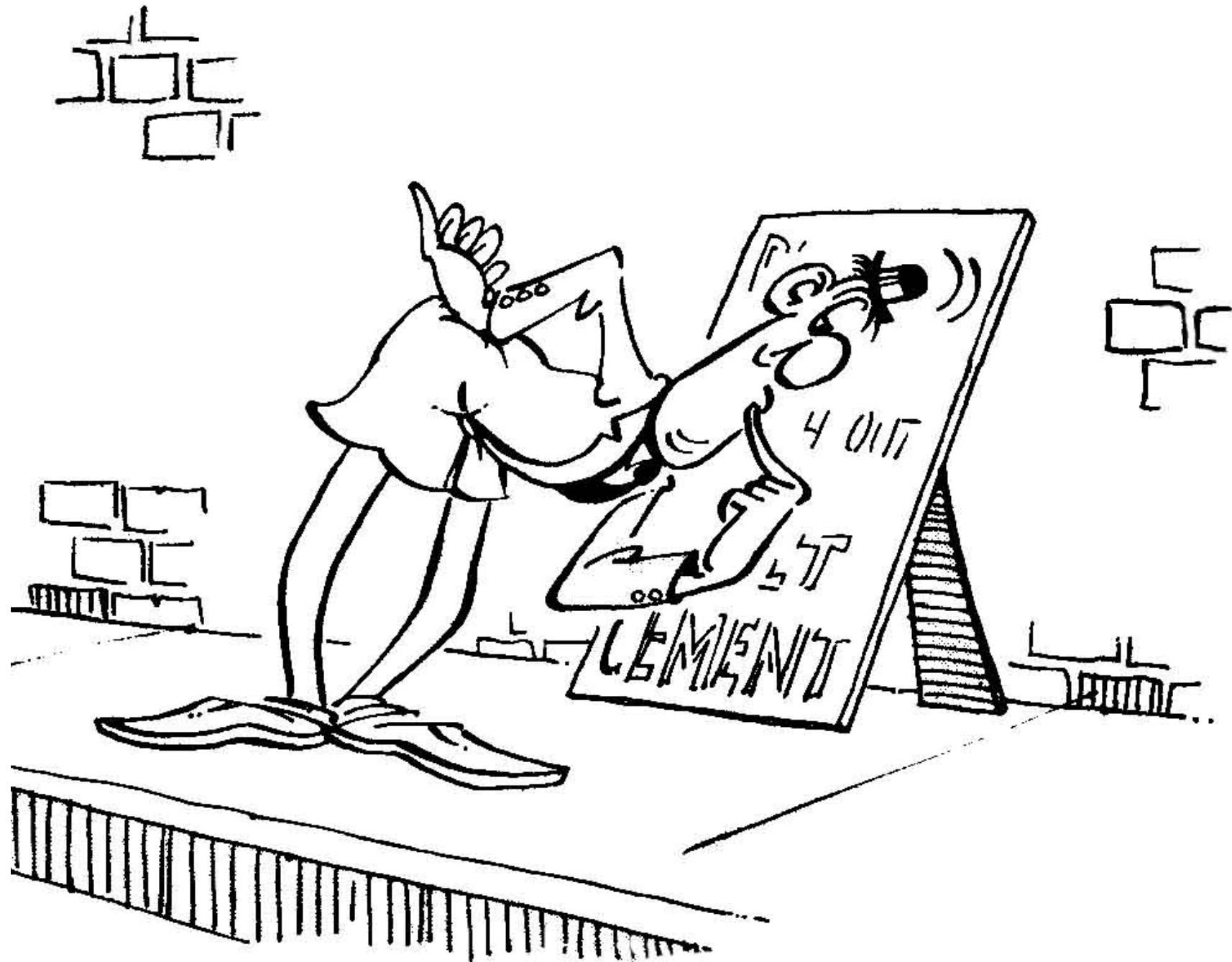
Research hypothesis

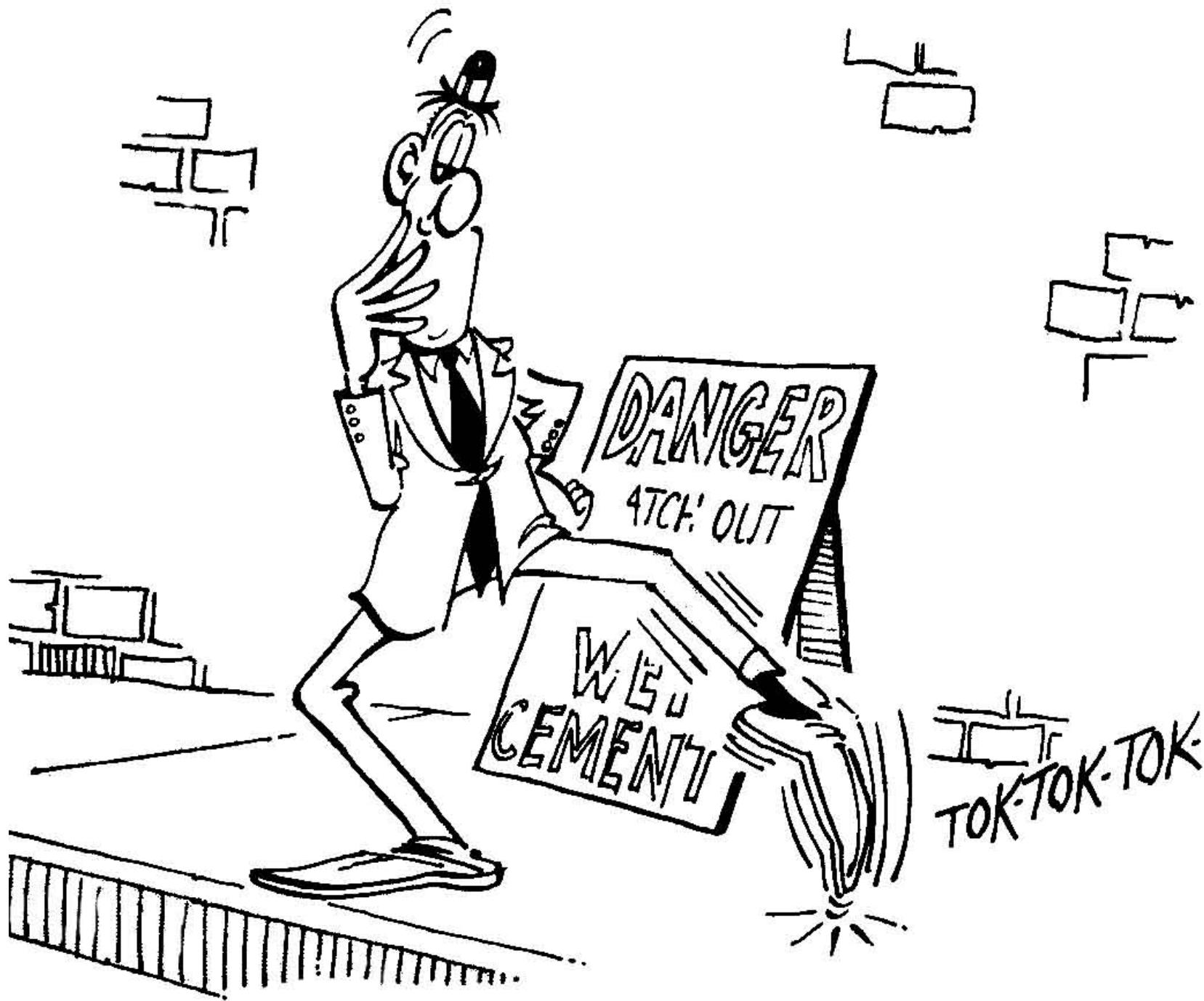
If a set of requirements satisfies the demands of bi-directional traceability, then the quality of the product that implements those requirements will be better than if bi-directional traceability had not been satisfied

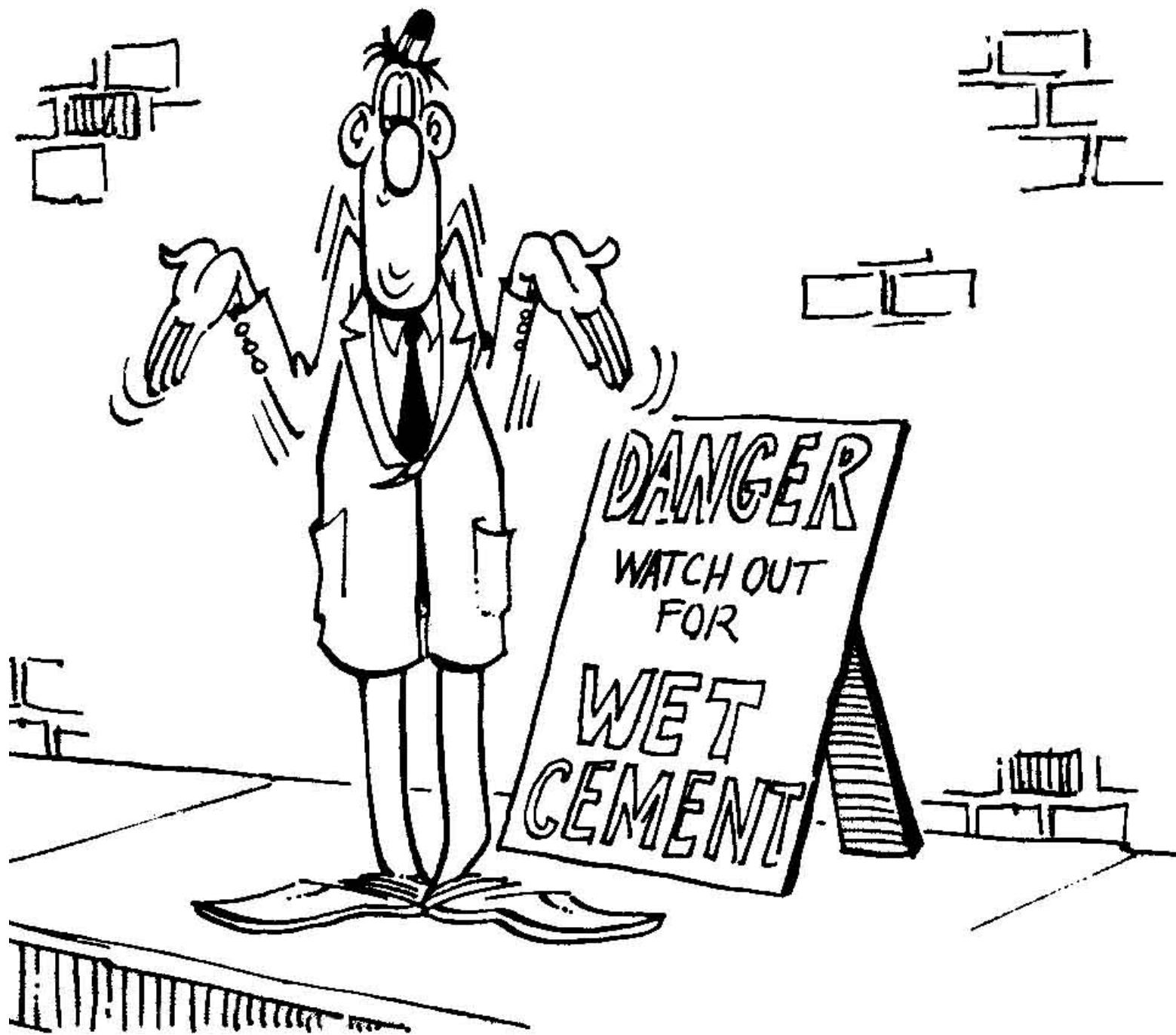
A QUICK STROLL

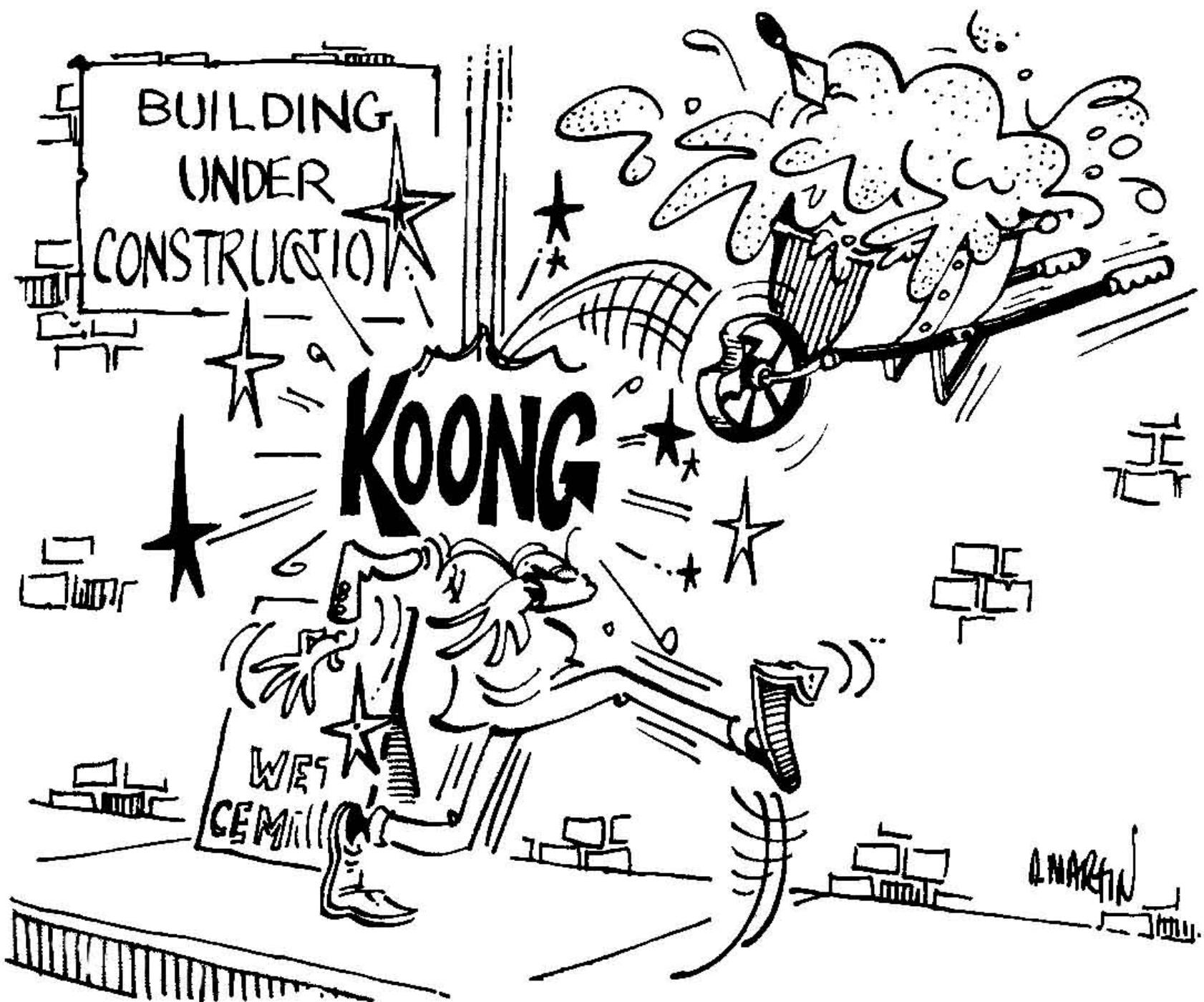




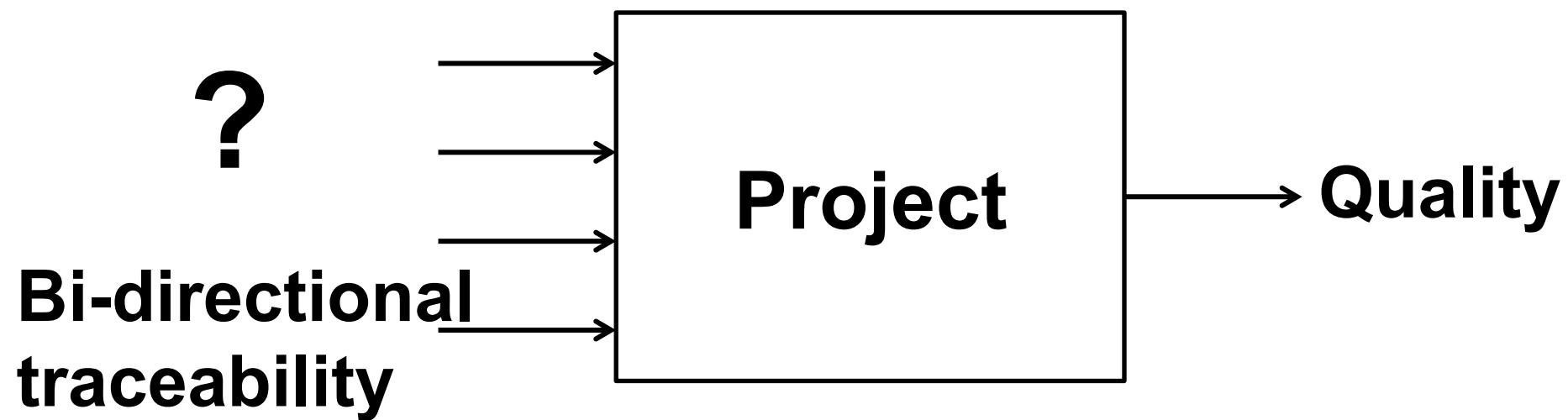








Experiment to prove cause-and-effect relationship



Ex-post facto research design (“after the fact”)

An ex-post facto research design studies what has already happened. It luckily turns out that one project did use these techniques and another did not; both projects starting before the research study started

The most one can conclude from an ex-post facto research design is that an increase in product quality tends to be associated with the use of bi-directional traceability

Peter Checkland:

**“If someone tells me ‘I have used
your methodology and it works’, I
will have to reply ‘How do you know
that better results might not have
been obtained by an ad hoc
approach?’**

If someone asserts ‘The methodology does not work’, I will reply, ungraciously but with logic, ‘How do you know the poor results were not due to your incompetence in using the methodology?’ ”

If system engineering aspires to the status of a scholarly discipline 'it will have to show that within the subject there is a cycle of interaction between the formulation of theory relevant to serious problems or concerns, and the testing of that theory by methodology appropriate to the subject matter.

It will lead to ideas from which we can formulate two kinds of theory:

substantive theories about the subject

matter, ... and

methodological theories concerning

how to go about investigating the

subject matter.'

Peter Checkland

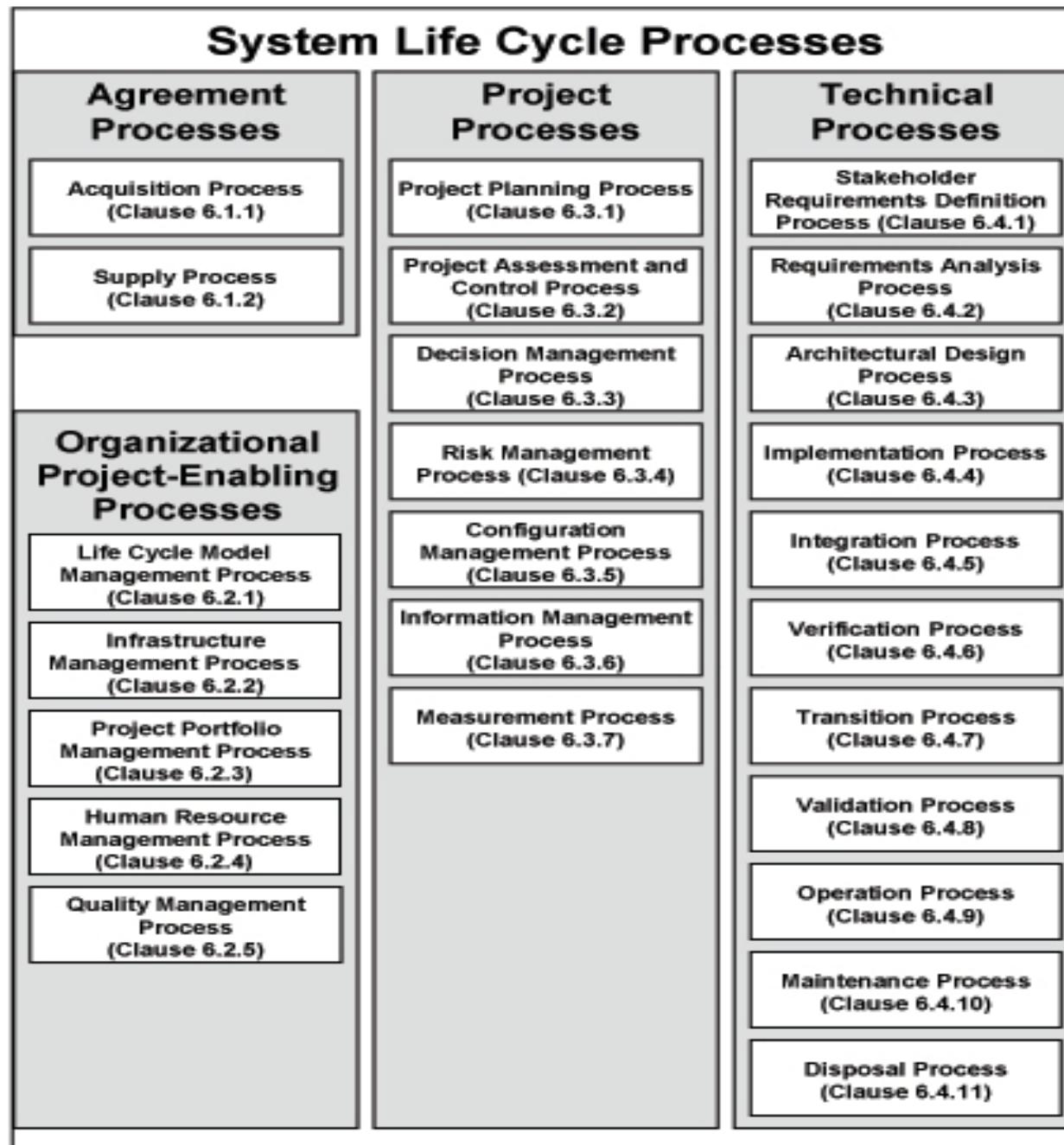
“Work on software development methodology must undergo a profound transformation. It should renounce its current reliance on fashion and political-style propaganda, turning instead to a serious scientific endeavour based on theory and experimental validation.

... As in politics—more accurately,
bad politics—the emphasis
currently is not on substantial
solutions to hard problems, but on
slogans, propaganda, and
emotions.

Ideas are not presented through careful discussions of pros and cons, but marketed like brands; they are spread by gurus delivering the Holy Word.

These are signs of immaturity. The discipline needs to become adult.”

The SEMAT (Software Engineering Method and Theory) initiative



Without leadership and with a dysfunctional culture, processes will not ensure product quality. In other words, system engineering processes are necessary, but certainly not sufficient.

Should system engineering not be viewed as an enabling system, rather than merely as a set of processes?

Excellence awards are based on both business enablers as well as business results. Process Management is merely one of many business enablers:

Malcolm Baldrige National Quality

Award: Maximum score 8½%

European Foundation Quality

Model: Maximum score 14%

“The comfort with which ISO 15288 can be accepted in a context depends on cultural dimensions such as:

- **the manner in which instruction is given—command by specific action or command by intent;**
- **communication—specific and detailed or open and general;**

- the manner in which people

- normally work together—collegial

- or master/servant;

- the attitude to availability of

- information—shared or closely

- guarded;

- means of dealing with problems—

- apportioning blame or generating

- solutions.

**These dimensions differ across
national, ethnic and industry contexts.”**

Tim Ferris, 2006

**Case study research will have to
be used to uncover system
engineering insights, and
develop or test new principles**

**System engineering will be a
fertile ground for many M.Sc.
and Ph.D. theses in the years to
come!**

An early
morning
bathroom
scene

And you call yourself a Plumber?!?
You came in here just to fix a leaky
pipe... and now look what you've done!!



I turn on the cold water...
and the **hot** water goes on!



I turn on the hot water...
and the toilet flushes!





You've displayed your incompetence to
the wrong man, sir! I'll see to it
that you never work as a Plumber again!



Hello, Operator? Get me
The Plumbers' Union ...







SPECIAL ARTICLE

The Quality of Health Care Delivered to Adults in the United States

Elizabeth A. McGlynn, Ph.D., Steven M. Asch, M.D., M.P.H., John Adams, Ph.D.,
 Joan Keesey, B.A., Jennifer Hicks, M.P.H., Ph.D., Alison DeCristofaro, M.P.H.,
 and Eve A. Kerr, M.D., M.P.H.

ABSTRACT

BACKGROUND

We have little systematic information about the extent to which standard processes involved in health care — a key element of quality — are delivered in the United States.

METHODS

We telephoned a random sample of adults living in 12 metropolitan areas in the United States and asked them about selected health care experiences. We also received written consent to copy their medical records for the most recent two-year period and used this information to evaluate performance on 439 indicators of quality of care for 30 acute and chronic conditions as well as preventive care. We then constructed aggregate scores.

RESULTS

Participants received 54.9 percent (95 percent confidence interval, 54.3 to 55.5) of recommended care. We found little difference among the proportion of recommended preventive care provided (54.9 percent), the proportion of recommended acute care provided (53.5 percent), and the proportion of recommended care provided for chronic conditions (56.1 percent). Among different medical functions, adherence to the processes involved in care ranged from 52.2 percent for screening to 58.5 percent for follow-up care. Quality varied substantially according to the particular medical condition, ranging from 78.7 percent of recommended care (95 percent confidence interval, 73.3 to 84.2) for senile cataract to 10.5 percent of recommended care (95 percent confidence interval, 6.8 to 14.6) for alcohol dependence.

CONCLUSIONS

The deficits we have identified in adherence to recommended processes for basic care pose serious threats to the health of the American public. Strategies to reduce these deficits in care are warranted.

From RAND, Santa Monica, Calif. (E.A.M., S.M.A., J.A., J.K., J.H., A.D.); the Veterans Affairs (VA) Greater Los Angeles Health Care System, Los Angeles (S.M.A.); the Department of Medicine, University of California Los Angeles, Los Angeles (S.M.A.); the VA Center for Practice Management and Outcomes Research, VA Ann Arbor Health Care System, Ann Arbor, Mich. (E.A.K.); and the Department of Medicine, University of Michigan, Ann Arbor (E.A.K.). Address reprint requests to Dr. McGlynn at RAND, 1700 Main St., P.O. Box 2138, Santa Monica, CA 90407, or at beth_mcglynn@rand.org.

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Percentage of recommended care received:

vaccinations.⁴³ About 38 percent of participants had been screened for colorectal cancer; annual fecal occult-blood tests could prevent about 9600 deaths annually.⁴³

Nonresponse bias is a potential limitation of the study. Because the sample we analyzed included 37 percent of the eligible persons who did not participate in the study, our results may be biased toward an underestimation of deficits in quality related to underuse.

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has been examined in studies that compared process-based quality scores using standardized patients, vignettes, and abstraction of medical records.⁴⁴

medical records than with the use of vignettes and 10 percentage points lower with the use of medical records than with the use of standardized patients. About two thirds of the disagreement between data from standardized patients and data from audiotapes was attributable to reports by standardized

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cent reported having received one. In general, the inclusion of self-reported data improved scores.

Our results indicate that, on average, Americans receive about half of recommended medical care processes. Although this point estimate of the size of the quality problem may continue to be debated, the gap between what we know works and what is

Diabetes mellitus

45.4% [42.7%; 48.3%]

Condition	No. of Indicators	No. of Participants	Total No. of Times Indicator Was Met	Percentage of Recommended Care Received (95% CI)
				Eligibility
Prenatal care	39	134	2920	73.0 (69.5–76.6)
Low back pain	6	489	3391	68.5 (66.4–70.5)
Coronary artery	37	410	2083	68.0 (64.2–71.8)

Colorectal cancer

53.9% [47.5%; 60.4%]

Cerebrovascular disease	10	101	210	59.1 (49.7–68.4)
Chronic obstructive	20	169	1340	58.0 (51.7–64.4)

Alcohol dependence

10.5% [6.8%; 14.6%]

Osteoarthritis	3	598	648	57.3 (53.9–60.7)
Colorectal cancer	12	231	329	53.9 (47.5–60.4)
Asthma	25	260	2332	53.5 (50.0–57.0)
Benign prostatic hyperplasia	5	138	147	53.0 (43.6–62.5)

On average, Americans receive about half of the recommended medical care processes.

54.9% [54.3%; 55.5%]

Hip fracture	9	110	167	22.8 (6.2–39.5)
Alcohol dependence	5	280	1036	10.5 (6.8–14.6)

* Condition-specific scores are not reported for management of pain due to cancer and its palliation, management of symptoms of menopause, hysterectomy, prostate cancer, and cesarean section, because fewer than 100 people were eligible for analysis of these categories. CI denotes confidence interval.