



33rd Annual **INCOSE**
international symposium

hybrid event

Honolulu, HI, USA
July 15 - 20, 2023



THE SCIENCE AND SYSTEMS ENGINEERING OF LAWS

RATIONALE AND GOALS

David G. Schrunk, MD
Science of Laws Institute
www.scienceoflaws.org

DISCUSSION POINTS

THE SCIENCE AND ENGINEERING OF LAWS

- CREATIVE AND INVESTIGATIVE SCIENCE
- LAWS AND LAWMAKING
- SCIENTIFIC LAWMAKING

CREATIVE SCIENCE



CREATIVE SCIENCE

(ENGINEERING - INVENTION)

Uses Knowledge (K), Tools (T), and Problem-Solving Process (P) to create new tools for problem solution:


$$K + T + P \Rightarrow T_{\text{New}}, K_{\text{New}}, \text{Problem Solution}$$

(Exponential Rate of Growth)

CREATIVE SCIENCE (PROBLEM-SOLVING PROCESS)

Problem Definition, Analysis

Goal / Purpose

Access Knowledge, Tools, Materials, Methods

Innovation, Expertise, Modeling...

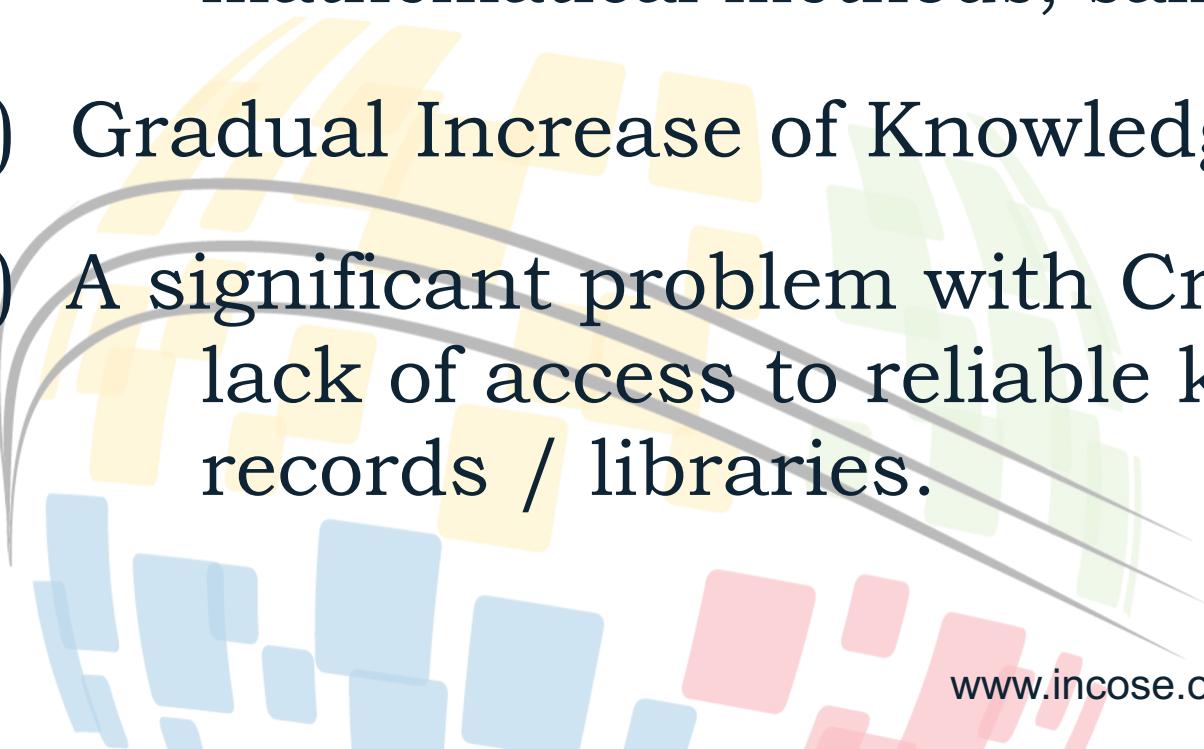
Testing, Validation of new Tool

Results: New Tool, Solution

Record Results

PALEOLITHIC TO RENAISSANCE

(Incremental Progress)

- 
- 1) Usefulness and Variety of Tools Increased (wheel, alloys, mathematical methods, sailboats...)
 - 2) Gradual Increase of Knowledge of Physical World
 - 3) A significant problem with Creative Science was the lack of access to reliable knowledge. No books / records / libraries.

CREATION OF SCIENTIFIC METHOD

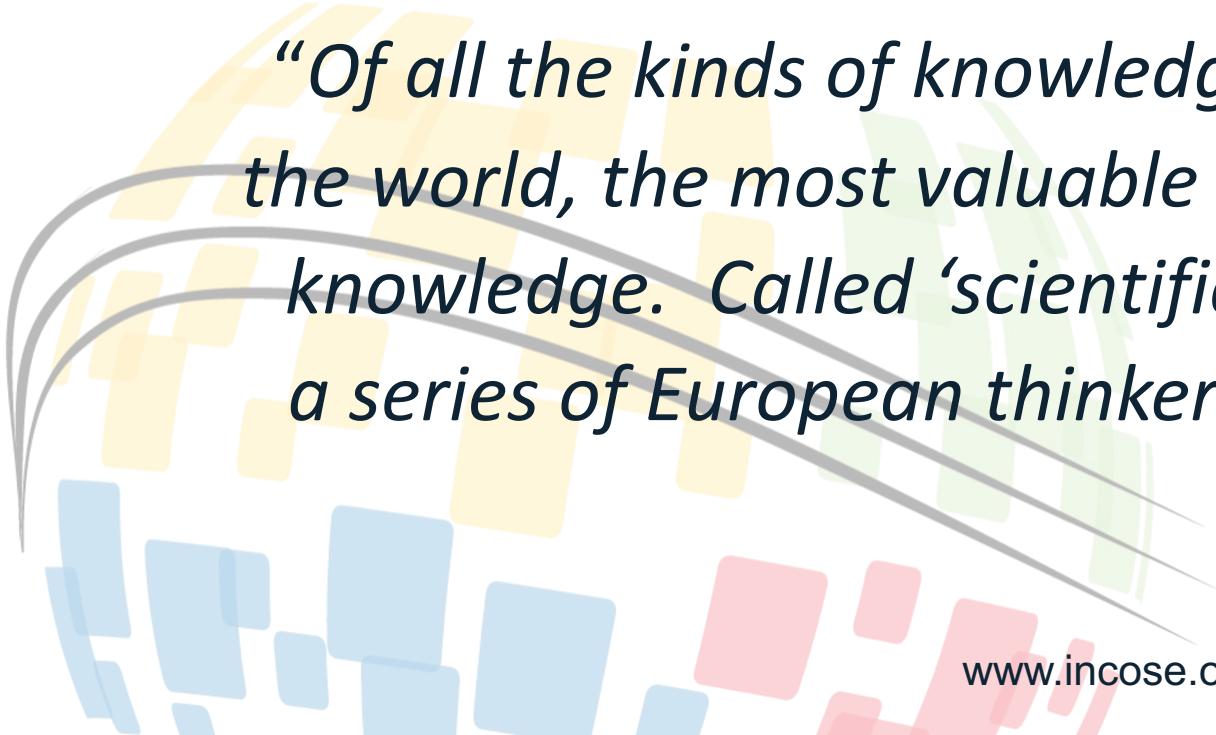
(Renaissance)

$K + T + P \Rightarrow \text{New T (The Scientific Method)}$

Creative science invented a new tool, the Scientific Method, which was able to generate reliable knowledge of the structure and mechanics of the physical universe. The new access to reliable knowledge greatly enhanced the ability of creative science to develop new tools.

SCIENTIFIC METHOD

Charles Van Doren, A History of Knowledge, Ballantine Books, New York, 1991, page 185:



“Of all the kinds of knowledge that the West has given to the world, the most valuable is a method of acquiring new knowledge. Called ‘scientific method,’ it was invented by a series of European thinkers from about 1550 to 1700.”

INVESTIGATIVE SCIENCE



The invention of the Scientific Method led to the development of a separate branch of science, termed investigative science or “science,” which focuses on the discovery of new knowledge of the structure and mechanics of the physical universe

SCIENCE AND ENGINEERING

Characteristics of Science and Engineering

Investigative Science: The compass of investigative science is Truth. To the extent that truth in the physical universe can be defined, science always and reliably seeks truth, accepts truth, and rejects non-truth.

Science is a “truth machine.”

SCIENCE AND ENGINEERING

Characteristics of Science and Engineering

Creative Science: No new tool or device of creative science is accepted unless it is superior to the tool it replaces.

“Change is always characterized by improvement”

SCIENCE AND ENGINEERING

Synergism of Science and Engineering

The expanding and mutually supporting fields of investigative and creative science are the principal, optimistic sources of advancement of the human condition:

- Knowledge and the variety and prowess of tools are growing exponentially
- Current problems being solved by ever-improving means
- Problems of the next higher order of complexity are in the process of being solved

SCIENCE AND ENGINEERING

Characteristics, Ethos, Culture

- Scholarship
- Basis in Knowledge
- Quality Standards
- Integrity
- Innovation
- Expertise
- Outcomes-Driven (i.e., Improvement, Success)

LAWS AND LAWMAKING



GOVERNMENT AND LAWS

Government: The institution that is necessary for the organization, stability and functioning of a society

Laws: The *means*, or tools, by which the *ends* of government are achieved.

GOVERNMENT AND LAWS

**Purpose / Obligation of Government
("Liberal Government" "Democracy"):**

Secure the Rights and Liberty of the People
Human Rights, Living Standards, Quality of Life

Therefore, Purpose of Laws:

Solve the Societal Problems that Degrade or Threaten to Degrade
the Rights and Liberty of the People

USEFULNESS OF LAWS

- Create Stable Framework of Government
 - Direct, control human behavior
 - Maintain order, resolve disputes
 - Establish, define rights, tasks, responsibilities, prohibitions

LAWMAKING AROUND CAMPFIRES

(Language Development 150-200,000 BC)

Traditional Method of Lawmaking Established

Leaders present, discuss ideas for rules (laws)

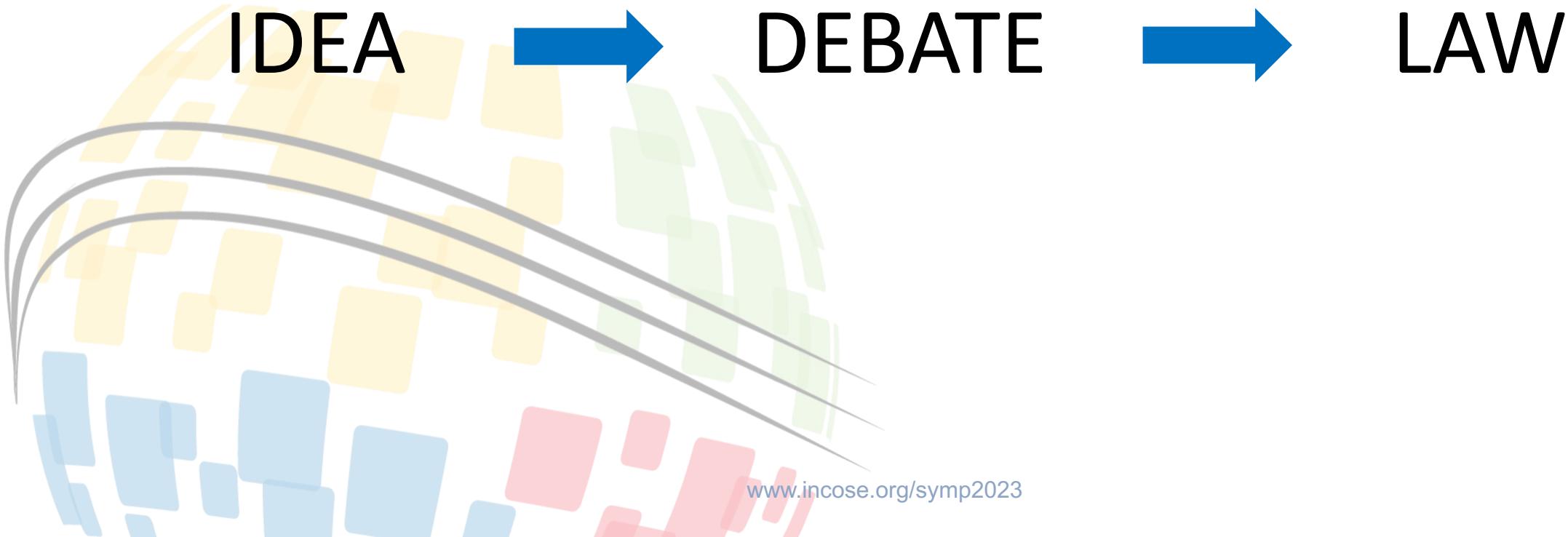
Debate, deliberate, exchange...

Approve new law

New law enforced

Idea => Consensus opinion => Approve => Enforce

TRADITIONAL METHOD OF LAWMAKING UNCHANGED TO PRESENT TIME







PROBLEM WITH THE TRADITIONAL METHOD OF LAWMAKING



SUCCESS

50 U.S. State Governments



Annually enact **10,000's (+) Bills**
into Legislative Statutes (!)

FAILURE

50 U.S. State Governments



Despite increasing numbers of laws, problems of crime,
poverty, illiteracy, pollution, homelessness... persist

RESEARCH PROJECT

Search for Cause of Failure of Laws

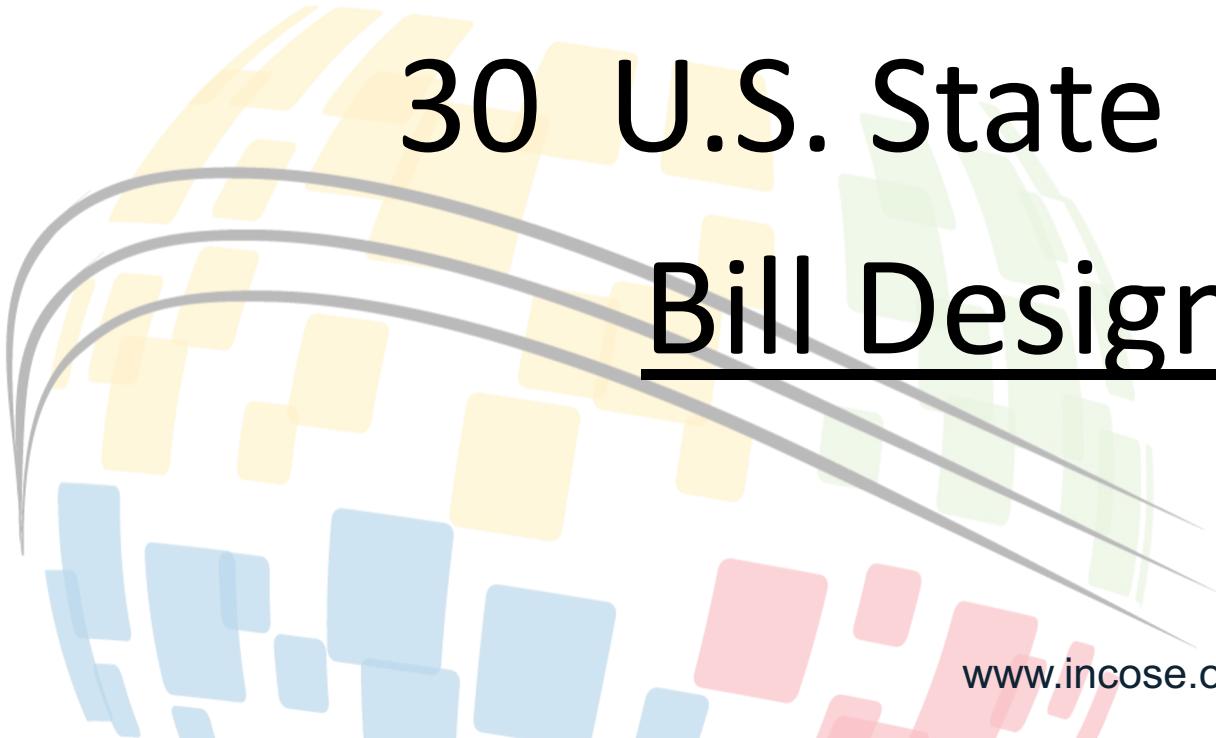
to Satisfy Purpose of Government



RESEARCH PROJECT

MATERIALS

30 U.S. State Governments
Bill Design Manuals

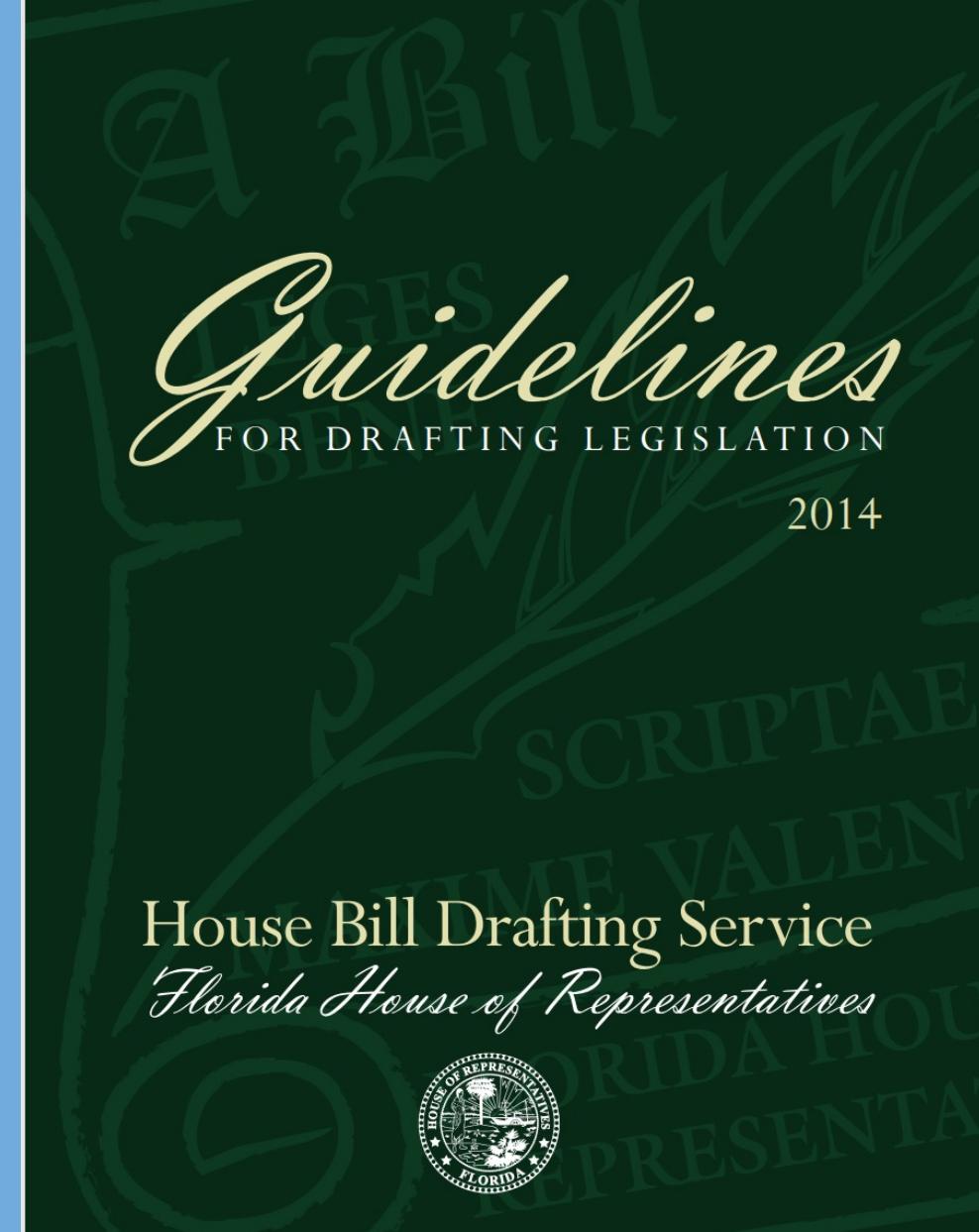


TYPICAL BILL DESIGN



MANUAL

www.incose.org/symp2023



Review Bill Design Manuals

For Content of Problem-Solving Elements

- Problem Definition, Analysis, Prioritization
- Purpose Statement, Method of Sanction Selection
- Cost and Risk Analyses
- Citation of References, Data Bases
- Follow up Evaluation
- Signature of Bill Designer

RESEARCH FINDINGS



Findings Bill Design Manuals

REQUIRED PROBLEM-SOLVING ELEMENTS:

- Problem definition*, analysis: **None**
- Problem prioritization: **None**
- Purpose statement: **None***
- Sanction rationale: **None**

Findings Bill Design Manuals

REQUIRED PROBLEM-SOLVING ELEMENTS:

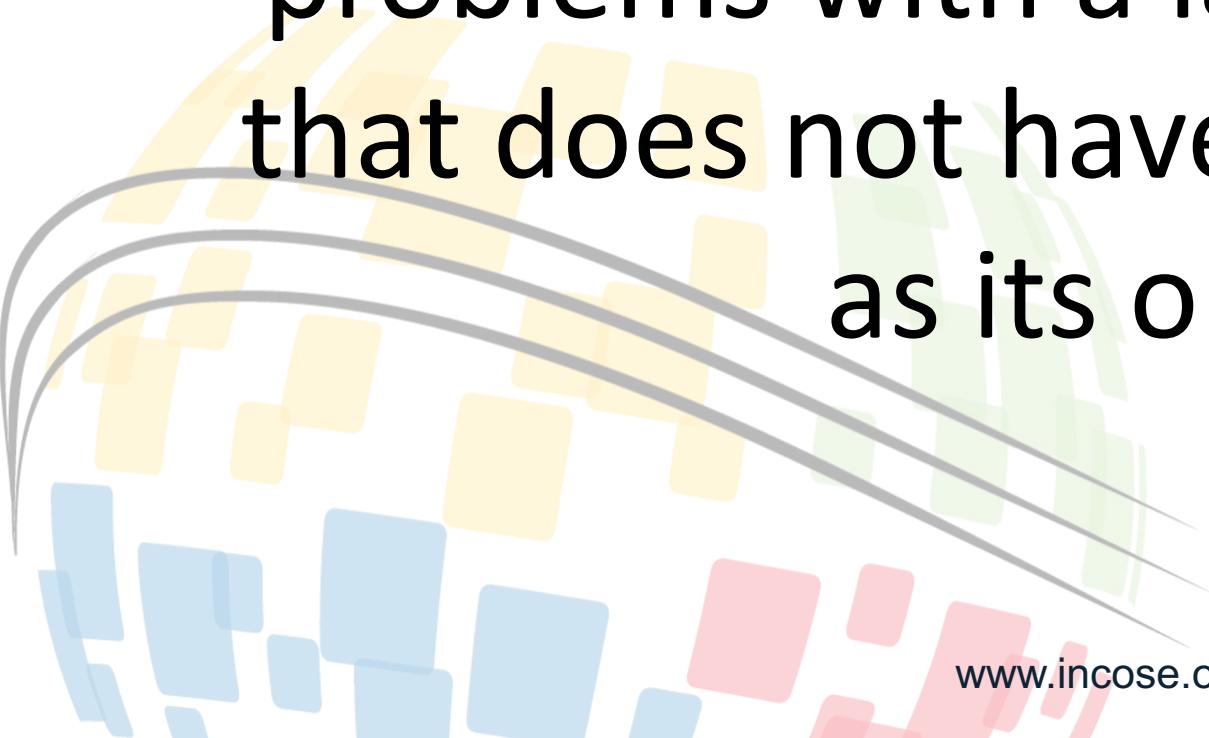
- Cost analysis: **Incomplete***
- Risk analysis: **None***
- Basis in Knowledge: **None**
- Follow up evaluation: **None**
- Signature of Designer: **None**

Law Design Process

U. S. State Government (Manuals)

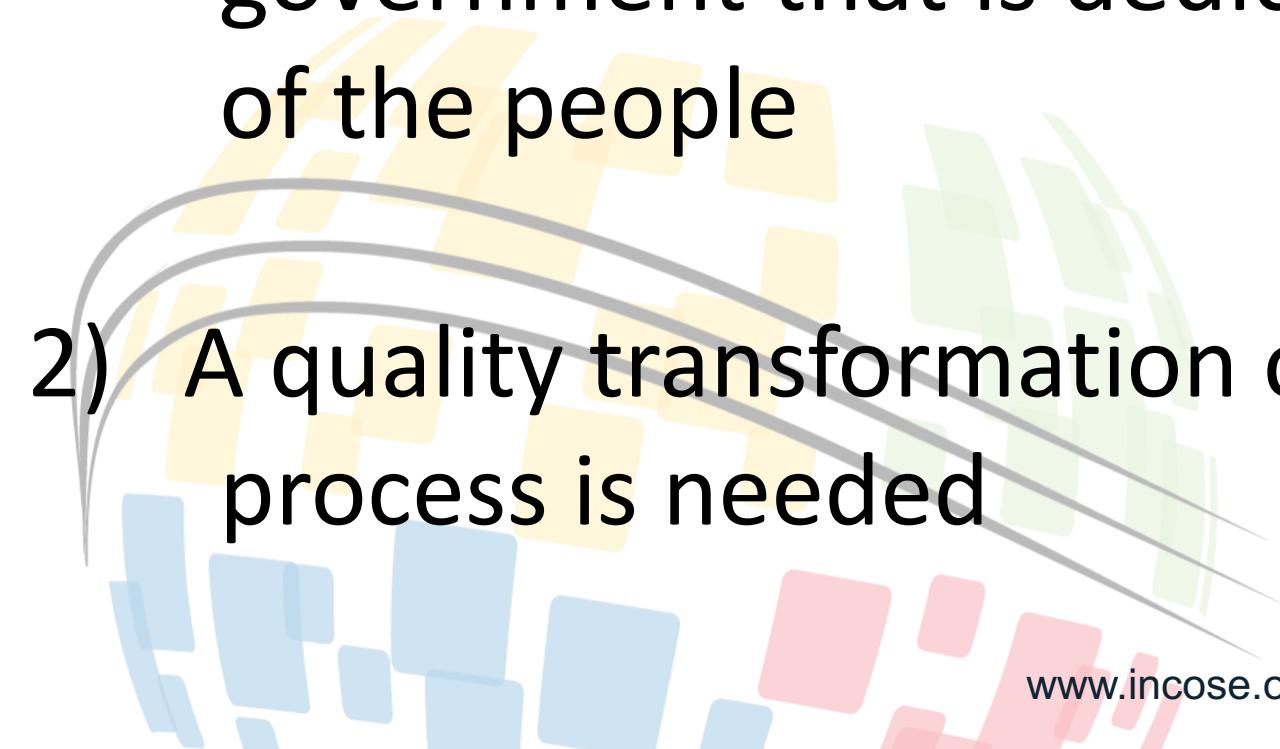
- 1) Not a problem solving process (!)
- 2) Produces laws with multiple defects, omissions
- 3) Adds to number, complexity of body of laws
- 4) Increases potential for ineffectiveness, chaos, and arbitrary enforcement of laws

RESEARCH CONCLUSION (IRONY)



Legislatures attempt to solve societal problems with a law-design process that does not have problem solution as its objective

RESEARCH CONCLUSION

- 
- 1) The continued production of defective and non-performing laws is unacceptable for any government that is dedicated to the well-being of the people
 - 2) A quality transformation of the lawmaking process is needed

SOLUTION TO THE NEED FOR A COMPETENT PROBLEM-SOLVING LAWMAKING PROCESS?



SOLUTION

SCIENTIFIC LAWMAKING



**EXPAND SCIENCE TO ENCOMPASS
LAWS AND LAWMAKING**

SCIENCE / ENGINEERING

NUCLEAR SCIENCE GENETICS
ROCKETS PHARMACOLOGY
AEROSPACE COMPUTERS
ELECTRONICS...



**LAWS
LAWMAKING**

THE SCIENCE AND SYSTEMS ENGINEERING OF LAWS



Scientific Knowledge of Laws

Science of Laws Institute



Founded 1995

Science of Laws Institute

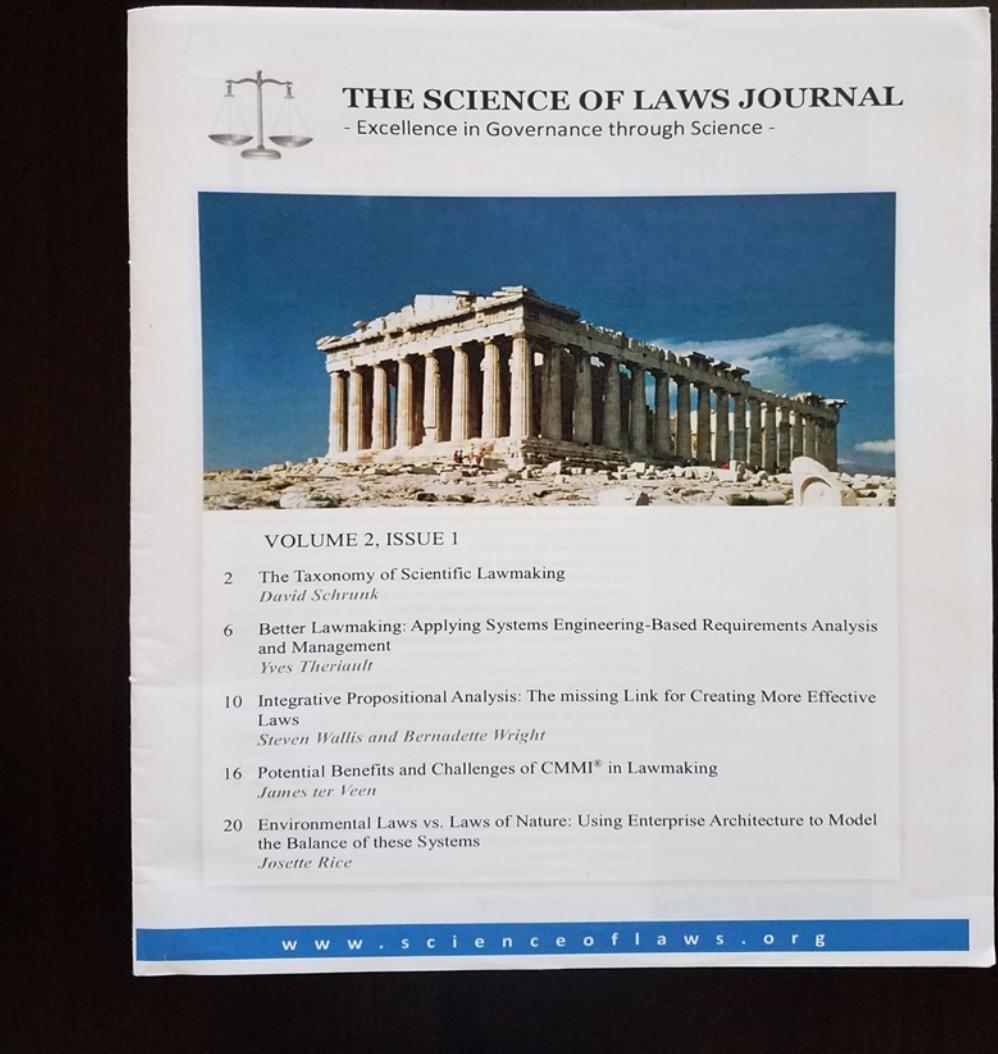
www.scienceoflaws.org

- Introduces the Science and Engineering of Laws Concept
- Search Engine for Knowledge of Laws and Lawmaking
- Science of Laws Journal

The Science of Laws Journal

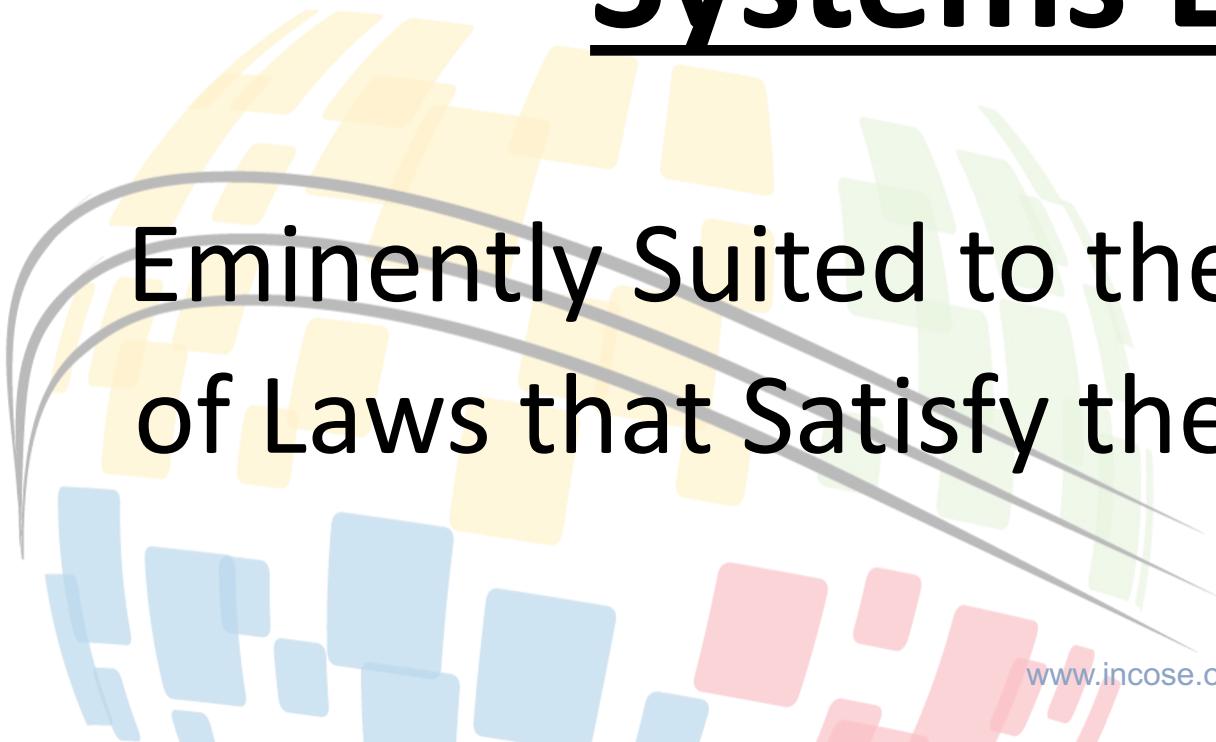


www.incose.org/symp2023



New Approach to Law Creation and Validation

Systems Engineering

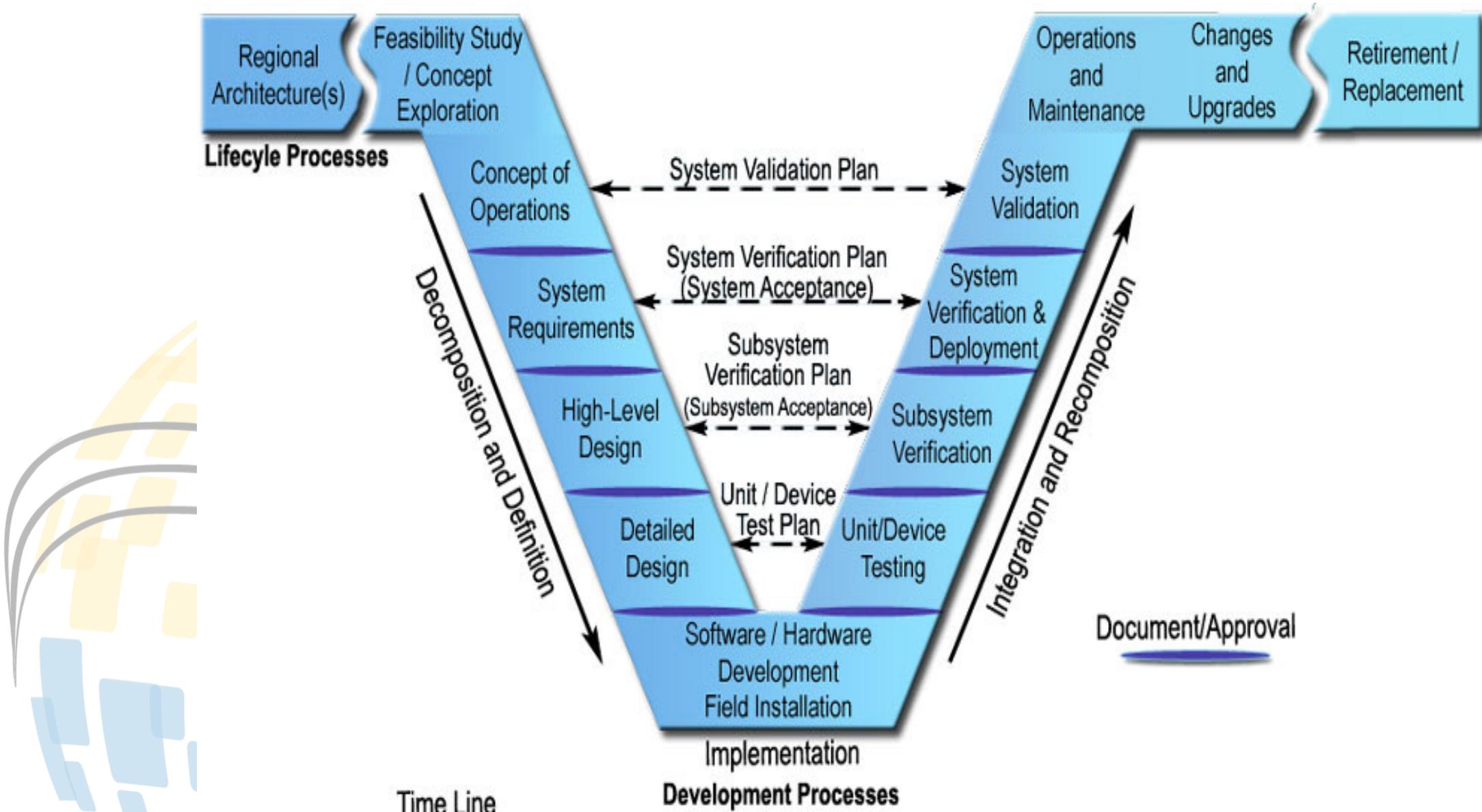


Eminently Suited to the Creation and Validation
of Laws that Satisfy the Purpose of Government

Systems Engineering and Lawmaking Working Group (SELAW)

*Formed to explore the application of SE
standards and methods to lawmaking*

THE FUTURE OF LAWMAKING



SELAW

- Organized May 2022
- Monthly meetings
- Research divided into eight subgroups
- Report findings in science / engineering literature

SELAW RESEARCH SUBGROUP #1

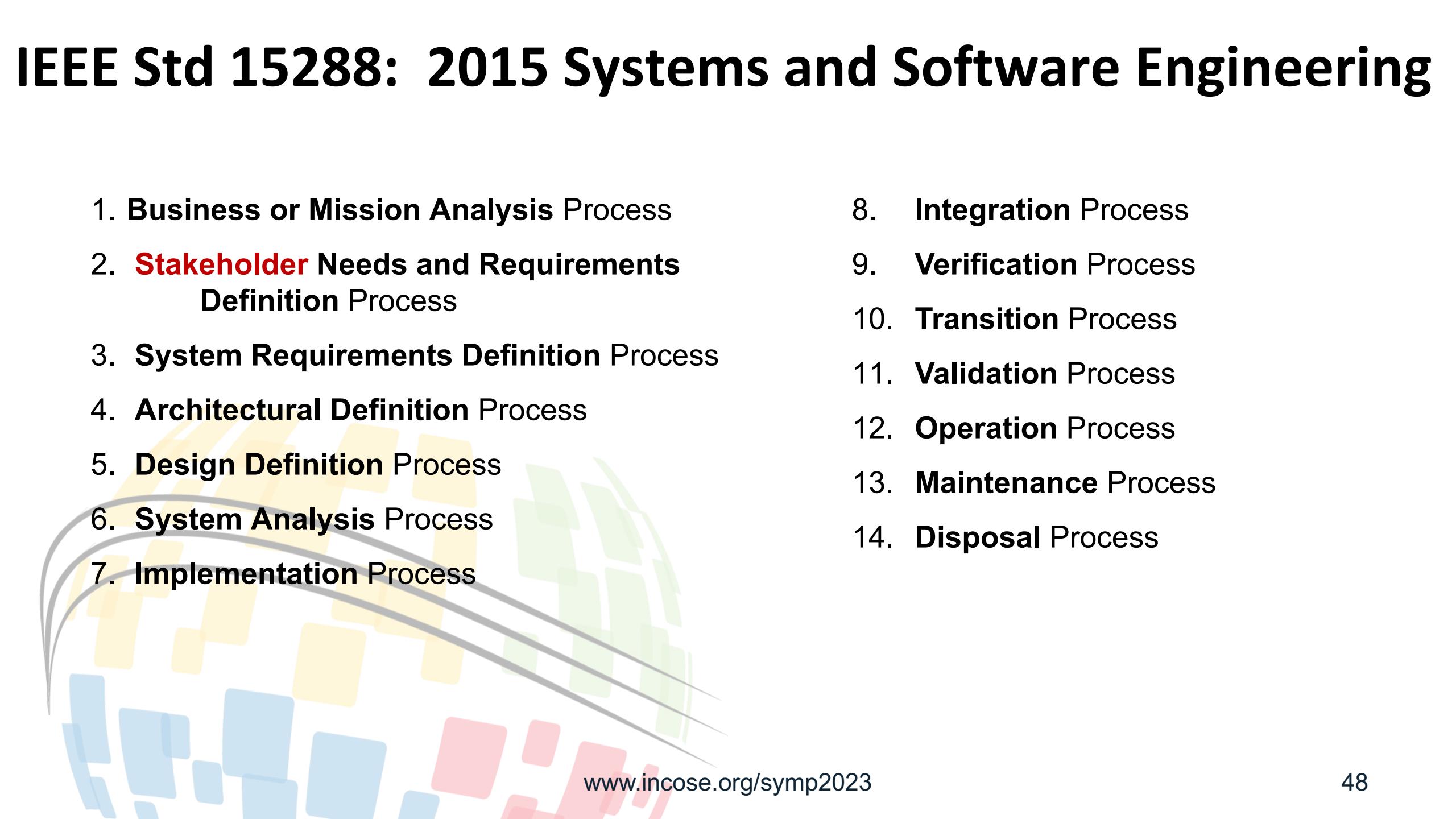
- Research and document flaws and omissions of traditional lawmaking

- Work ongoing

SELAW RESEARCH SUBGROUP #2

- Establish IEEE Std 15288 steps as the framework for law creation and validation
 - IEEE Std 15288: ISO/IEC/IEEE International Standard – Systems and Software engineering -- System life cycle processes
 - Initial flow chart developed

IEEE Std 15288: 2015 Systems and Software Engineering

- 
1. Business or Mission Analysis Process
 2. **Stakeholder Needs and Requirements Definition Process**
 3. **System Requirements Definition Process**
 4. **Architectural Definition Process**
 5. **Design Definition Process**
 6. **System Analysis Process**
 7. **Implementation Process**
 8. **Integration Process**
 9. **Verification Process**
 10. **Transition Process**
 11. **Validation Process**
 12. **Operation Process**
 13. **Maintenance Process**
 14. **Disposal Process**

SELAW RESEARCH SUBGROUP #3

- **Modeling of law-sanctions (fine, jail, licensure, tariff, subsidy, ...)**
 - Enable selection of most appropriate sanction for problem solution
 - Study initiated

SELAW RESEARCH SUBGROUP #4

Cost modeling of laws

- 
- 1) Research and development
 - 2) Legislative process
 - 3) Promulgation
 - 4) Direct drain from treasury
 - 5) Enforcement
 - 6) Compliance
 - 7) Courts
 - 8) Validation
 - 9) Opportunity costs (sum of costs 1-8)

SELAW RESEARCH SUBGROUP #5

- Develop risk models for laws
(A new field of law research)
- Research initiated
 - Risk to Human Rights (Unconstitutional, Intrusive...)
 - Risk to Living Standards (Unfunded mandates...)
 - Risk to Quality of Life (Crime, Pollution... E-I Statement)

SELAW RESEARCH SUBGROUP #6a

- Validation of existing laws – Structure
(Content: Problem definition, purpose, citations...)
- Research initiated
- Identify and record structural flaws and omissions
- Defective laws reported to legislature for amendment or repeal
- Methods / findings reported in scientific literature

SELAW RESEARCH SUBGROUP #6b

- Validation of existing laws – Mechanics (Outcome)
 - Benefit / Cost-Burdens Outcome of laws
 - Report methods and findings of success / failure of laws
 - To Scientific literature for future reference
 - To Legislature
 - Failed laws subject to amendment or repeal
 - Research initiated

SELAW RESEARCH SUBGROUP #6

- Recommend Repeal or Amendment of Laws:
 - No Problem Definition
 - Problem no longer exists
 - No stated purpose in terms of outcome
 - Duplicates other laws
 - Interferes with other laws
 - Sum of costs and other burdens > or = benefit
 - No basis in knowledge
 - No QA review within specified period (automatic repeal)

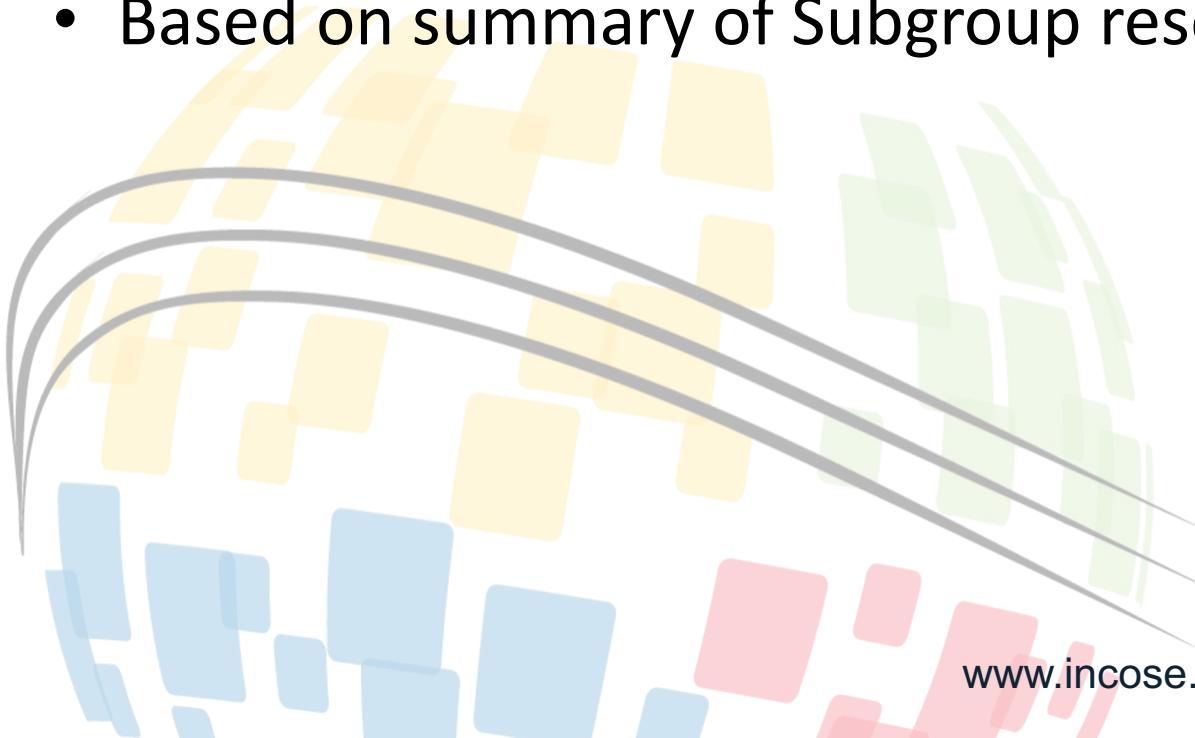
SELAW RESEARCH SUBGROUP #7

- Develop credentials for Law Engineers and Scientists
 - Research planned
 - Publish results (e.g., in SE literature...)

SE LAW RESEARCH SUBGROUP #8

- SE Law Creation and Validation Manual

- Publish at future date
- Based on summary of Subgroup research and findings



SUBGROUP REPORTS

- Findings Published in the **Scientific Literature**
- Ongoing Accumulation of Law-related Knowledge
 - Structure and Mechanics of Laws
 - e.g., Impact on Human Rights, Living Standards, Quality of Life
 - Advances in Law-Creation Standards, Methodologies...*

SIGNIFICANCE OF LAW-SCIENCE

Basis for Outcomes-Directed Lawmaking

LAW CAUSATION		
Limitations, Abuse	HUMAN RIGHTS	Secure
Poverty, Privation Unstable Currency	LIVING STANDARDS	Affluence Stable Currency
War Crime Pollution Resource Mismanagement	QUALITY OF LIFE	Peace Security Clean Environment Competent Management

SUMMARY



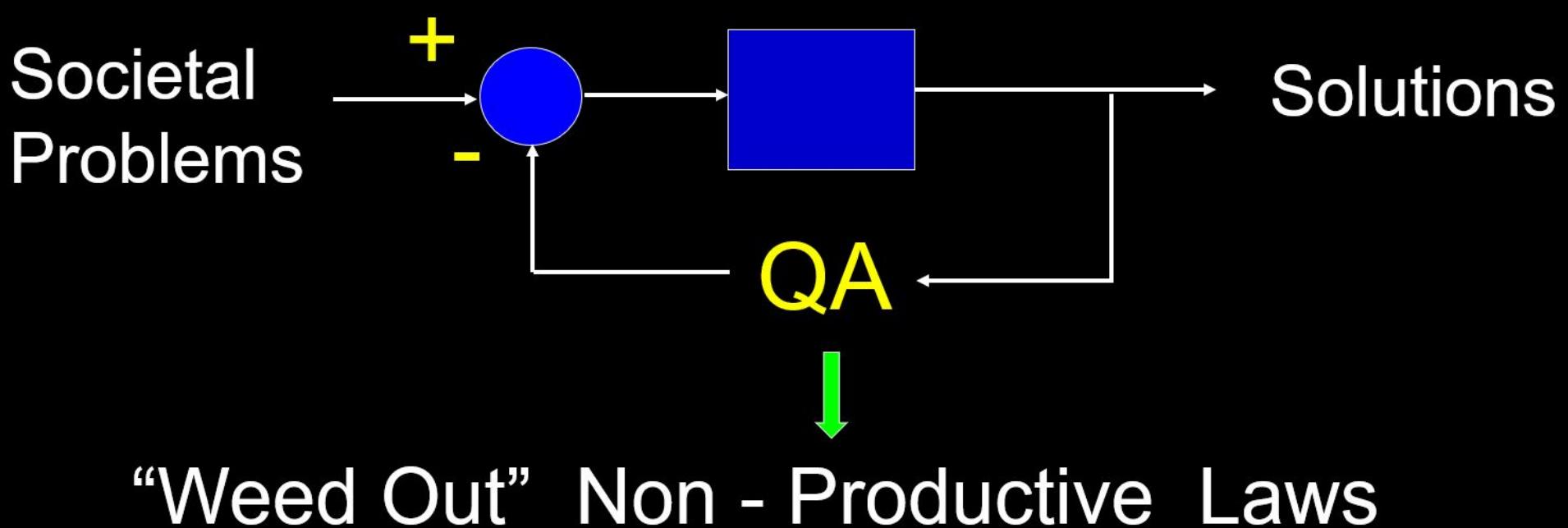
PRESENT PARADIGM: MAKE LAWS

TRADITIONAL LAWMAKING

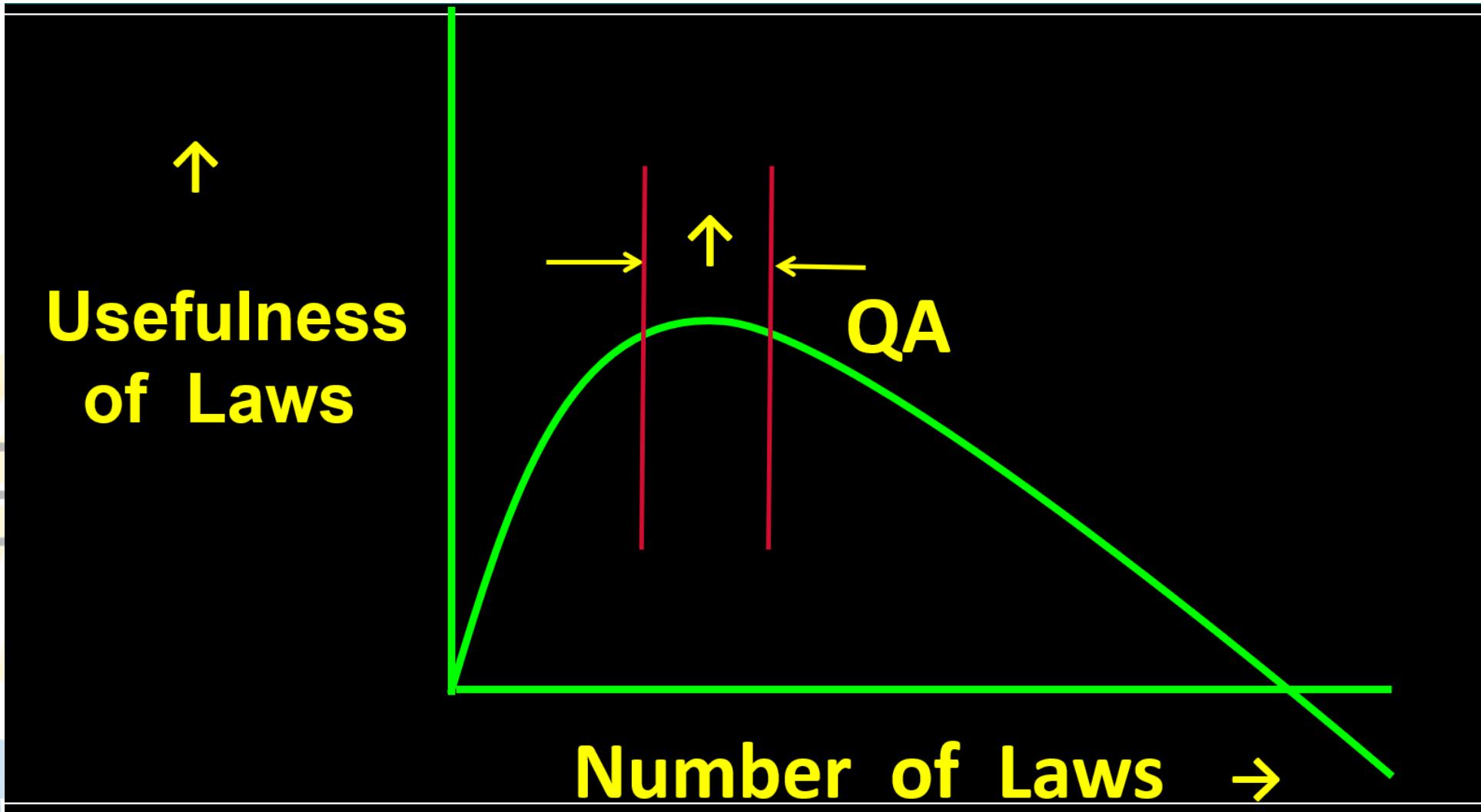


FUTURE: ELEGANT SOLUTIONS

SCIENCE - DIRECTED LAWMAKING



FUTURE: OPTIMUM PERFORMANCE



CONCLUSION



The Science and Systems Engineering of Laws

- An emerging new field of science
- Transform lawmaking into a knowledge industry
- Create “elegant,” efficacious law-solutions to societal problems
- Enable governments to create a rule of law that optimally satisfies the purpose of government

THANK YOU



Lawmaking Ecosystem

Bodies of Law

Body of Law

Individual Law

- The interaction of elected officials, staff, special, interest groups, industry representatives, general public, etc. necessary to create, maintain, and retire laws and bodies of laws.
- Best addressed with principles of Enterprise Systems Engineering

- Multiple, interacting bodies of laws such as those at the local, state, and federal level
- Best addressed with principles of System of Systems Engineering

- All the laws for a single jurisdiction such as all the laws for a municipality
- Best addressed with principles of System of Systems Engineering

- A single law addressing a single issue
- Best addressed with principles of Systems Engineering

Levels of Complexity within Law and Lawmaking

The systems engineering of laws and lawmaking will constitute an ecosystem that enables the creation, validation, maintenance, and retirement of laws and bodies of laws.

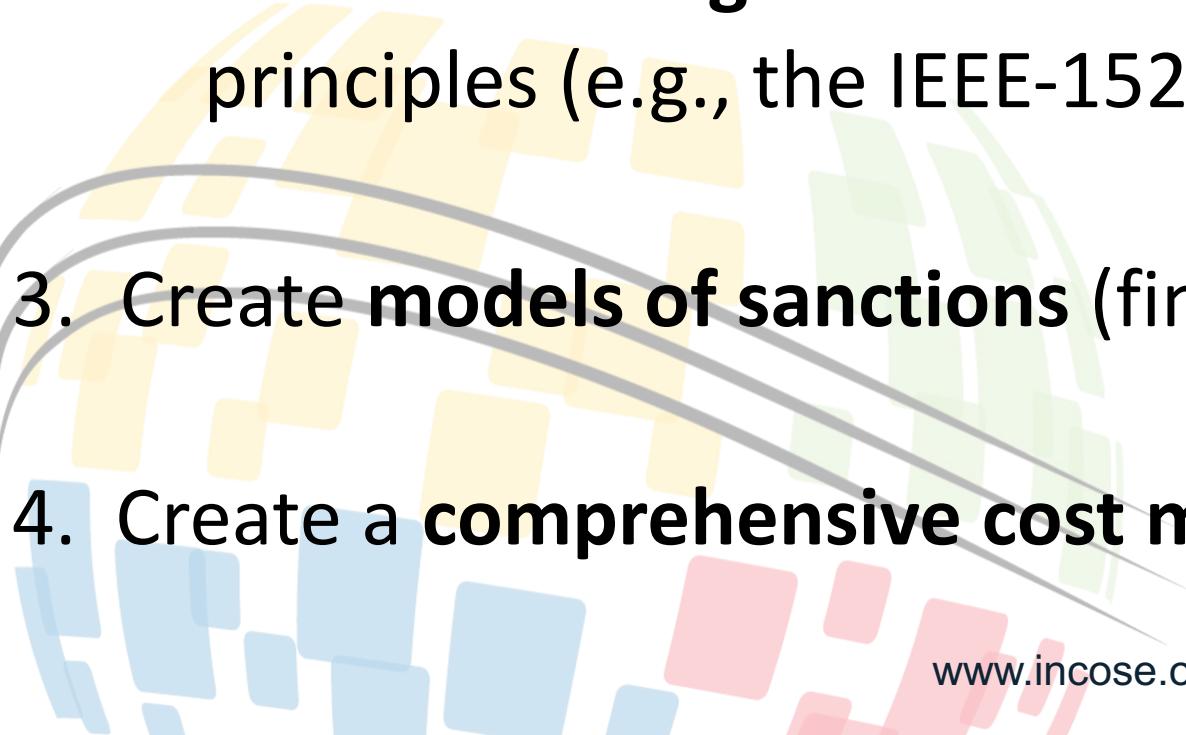
SCIENCE AND ENGINEERING

Synergism of Science and Engineering

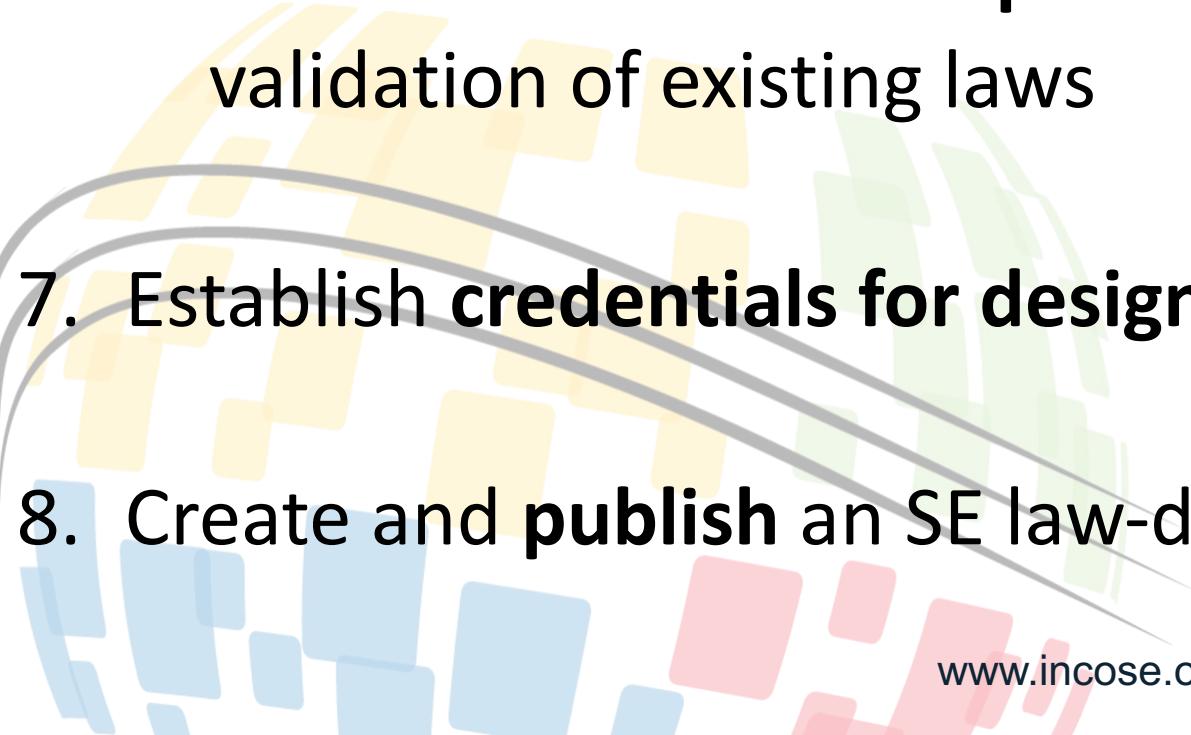
From WSJ, p. A19, April 11, 2023, by Michael Milken, Chairman of Milken Institute (on advances of medicine in the past 50 years):

“Science now allows us to respond to health crises with antibiotics, polio vaccines, statins, genome sequencing, immunotherapies, monoclonal antibodies, anti-retroviral cocktails, robotic surgeries, advanced nutrition, powerful new diagnostic scans, focused ultrasound, artificial intelligence, Crispr gene editing and mRNA vaccines.”

SELAW Subgroups

- 
1. Document the **defects and omissions** in traditional lawmaking
 2. Derive **lawmaking standards** based on systems engineering principles (e.g., the IEEE-15288)
 3. Create **models of sanctions** (fine, tax, tariff, subsidy...)
 4. Create a **comprehensive cost model** for laws

SELAW Subgroups

- 
5. Create of a **risk-assessment model** for laws
 6. Create **standards for the periodic follow-up** evaluation and validation of existing laws
 7. Establish **credentials for designers** (drafters) of law-design
 8. Create and **publish** an SE law-design manual